

# **Village of South Holland, Illinois**

Financial Report  
April 30, 2015

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## Independent Auditor's Report

RSM US LLP

To the Honorable President and  
Board of Trustees  
Village of South Holland, Illinois

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Village of South Holland, Illinois ("Village"), as of and for the year ended April 30, 2015, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the Village of South Holland, Illinois as of April 30, 2015, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

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### ***Emphasis of Matter***

As discussed in Note 6 to the financial statements, during the fiscal year ended April 30, 2015, the Village adopted the reporting and disclosure requirements of Governmental Accounting Standards Board ("GASB") Statement No. 67, *Financial Reporting for Pension Plans – an Amendment of GASB No. 25*. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that management's discussion and analysis (on pages 3-13), pension and Other Post Employment Benefit (OPEB) related schedules of funding progress, employer contribution, and pension liabilities information (on pages 68-75), and budgetary comparison information (on pages 76-78) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The supplementary information (on pages 65-71) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*RSM US LLP*

Chicago, Illinois  
October 26, 2015

## **Basic Financial Statements**

## Management's Discussion and Analysis

The management of the Village of South Holland ("Village") is providing this overview and analysis of the financial activities of the Village for fiscal year ended April 30, 2015. Please read it in conjunction with the Financial Statements in this report.

### Financial Highlights

The assets of the Village exceeded its liabilities at the close of fiscal year 2015 by \$58,889,378 and fiscal year 2014 by \$58,191,404. Of the current year amount, \$(6,595,324) represents the unrestricted net position (deficit). Total payments made on bonded debt of the Village totaled \$2,421,692 during the fiscal year. At the end of the current fiscal year, unassigned fund balance for the general fund was \$4,003,462 or 18 percent of total general fund expenditures, whereas at the end of fiscal year 2014, unassigned fund balance for the general fund was \$4,166,498 or 19 percent of total general fund expenditures.

### Overview of the Financial Statements

This discussion and analysis is intended to be an introduction to the Village's basic financial statements. The basic financial statements are comprised of three components: government-wide financial statements, fund financial statements and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements provide a broad overview of the Village's finances in a manner similar to a private-sector business. The government's current financial resources are combined and consolidated with capital assets and long-term obligations using the accrual basis of accounting.

The statement of net position presents information on all of the Village's assets, deferred inflows of resources, liabilities and deferred outflows of resources, with the remaining difference between the categories reported as net position. In the future, the increase or decrease in net position may be a useful indicator of whether the Village's financial position is improving or deteriorating.

The statement of activities presents information showing how the Village's net position changed during the most recent fiscal year. All changes in net position are reported as soon as they occur, regardless of the timing of cash flow. Therefore, revenues and expenses are reported for some items that will result in cash flows in future fiscal periods. The costs of various governmental services and any subsidy to business activities are presented.

Both of these government-wide financial statements distinguish the functions of the Village that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or most of their costs through user fees and charges (business-type activities). The Village's governmental activities include general government, public works, public safety, and the garbage department. Property, sales, utility and income taxes pay for most of those activities. The Village's business-type activities include water operations.

The government-wide financial statements include the financial activities of the Village and the Village's component unit.

## **Village of South Holland, Illinois Management's Discussion and Analysis**

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**Fund financial statements.** A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. The Village funds are divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Unlike government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental fund statements is narrower than that of the government-wide financial statements, it may be useful to compare similar information to better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The Village maintains 23 individual governmental funds. Information is presented separately in the governmental fund statement of revenues, expenditures, and changes in fund balances for three major funds: General Fund, Downtown TIF Fund, and South Suburban College TIF Fund. Data from the other 20 governmental funds are combined into a single, aggregated presentation.

The Village adopts an annual appropriated budget for its general, debt service and certain special revenue funds. A budgetary comparison statement has been provided where appropriate to demonstrate compliance with this budget.

One type of proprietary fund is an enterprise fund. The Village maintains one enterprise fund to report the same functions presented as business-type activities in the government-wide financial statements, only in more detail. The function is water operations. Water operations are considered to be a major fund of the Village.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Village's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Village of South Holland, Illinois**  
**Management's Discussion and Analysis**

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**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Village's progress in funding its obligation to provide pension benefits to its employees and its compliance to the General Fund budget.

**Government-Wide Financial Analysis**

The following tables are the condensed Statement of Net Position for the Village of South Holland as of April 30, 2015 and 2014, respectively.

**April 30, 2015**

|                                  | <b>Governmental<br/>Activities</b> | <b>Business-Type<br/>Activities</b> | <b>Total Primary<br/>Government</b> |
|----------------------------------|------------------------------------|-------------------------------------|-------------------------------------|
| Current and other assets         | \$ 25,108,358                      | \$ 355,999                          | \$ 25,464,357                       |
| Capital assets                   | 69,469,370                         | 10,118,771                          | 79,588,141                          |
| Total assets                     | <u>94,577,728</u>                  | <u>10,474,770</u>                   | <u>105,052,498</u>                  |
| Deferred outflows of resources   | <u>837,551</u>                     | -                                   | <u>837,551</u>                      |
| Current liabilities              | 3,674,615                          | 698,964                             | 4,373,579                           |
| Long-term liabilities            | <u>27,080,237</u>                  | <u>3,190,513</u>                    | <u>30,270,750</u>                   |
| Total liabilities                | <u>30,754,852</u>                  | <u>3,889,477</u>                    | <u>34,644,329</u>                   |
| Deferred inflows of resources    | <u>12,356,341</u>                  | -                                   | <u>12,356,341</u>                   |
| Net position:                    |                                    |                                     |                                     |
| Net investment in capital assets | 49,650,403                         | 6,755,172                           | 56,405,575                          |
| Restricted                       | 9,079,127                          | -                                   | 9,079,127                           |
| Unrestricted (deficit)           | <u>(6,425,445)</u>                 | <u>(169,879)</u>                    | <u>(6,595,324)</u>                  |
| Total net position               | <u>\$ 52,304,085</u>               | <u>\$ 6,585,293</u>                 | <u>\$ 58,889,378</u>                |



**Village of South Holland, Illinois  
Management's Discussion and Analysis**

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**April 30, 2014**

|                                  | <b>Governmental<br/>Activities</b> | <b>Business-Type<br/>Activities</b> | <b>Total Primary<br/>Government</b> |
|----------------------------------|------------------------------------|-------------------------------------|-------------------------------------|
| Current and other assets         | \$ 25,306,546                      | \$ 831,897                          | \$ 26,138,443                       |
| Capital assets                   | 68,098,820                         | 10,492,350                          | 78,591,170                          |
| Total assets                     | <u>93,405,366</u>                  | <u>11,324,247</u>                   | <u>104,729,613</u>                  |
| Deferred outflows of resources   | <u>615,715</u>                     | -                                   | <u>615,715</u>                      |
| Current liabilities              | 3,755,479                          | 663,215                             | 4,418,694                           |
| Long-term liabilities            | 27,338,683                         | 3,363,599                           | 30,702,282                          |
| Total liabilities                | <u>31,094,162</u>                  | <u>4,026,814</u>                    | <u>35,120,976</u>                   |
| Deferred inflows of resources    | <u>12,032,948</u>                  | -                                   | <u>12,032,948</u>                   |
| <b>Net position:</b>             |                                    |                                     |                                     |
| Net investment in capital assets | 45,756,301                         | 6,957,809                           | 52,714,110                          |
| Restricted                       | 7,608,002                          | -                                   | 7,608,002                           |
| Unrestricted (deficit)           | <u>(2,470,332)</u>                 | <u>339,624</u>                      | <u>(2,130,708)</u>                  |
| Total net position               | <u>\$ 50,893,971</u>               | <u>\$ 7,297,433</u>                 | <u>\$ 58,191,404</u>                |

Most of the Village's net position is invested in capital assets that are used to provide services to the citizens of the Village. Although they are reported net of debt, it should be noted that the resources needed to repay any debt must be provided from other sources since they cannot be liquidated to repay liabilities. Restricted net position of the Village, which is only authorized to be spent for specific purposes as defined in the notes to the financial statements, was \$9,079,127 at April 30, 2015. The remaining net position of the Village is considered unrestricted and to be used to meet the ongoing obligations of the Village. This unrestricted net position was a deficit of \$(6,595,323) at April 30, 2015.

Of the \$20,159,243 listed as Governmental Activities Long-Term Debt, \$11,820,000 is debt issued pursuant to the Village's five tax incremental financing districts. This debt is scheduled to be fully retired by 2033 and is currently being funded by the incremental taxes generated by the districts. Tax increment financing tax revenues are expected to fully pay for the \$11,820,000 in principal payments and no general fund or other resources are expected to pay for these obligations.

During the year, the Village issued \$5,885,000 in General Obligation Refunding Bonds which partially advance refunded the \$4,415,000 General TIF Obligation Bonds Series 2007A and \$4,150,000 General TIF Obligation Bond Series 2007C. The refunding resulted in a refunding loss approximating \$277,000, had no effect on the life of the bonds, and decreased the Village's future debt services by approximately \$642,000.

**Village of South Holland, Illinois  
Management's Discussion and Analysis**

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The following tables are the condensed Statement of Activities for the Village of South Holland for the fiscal years ended April 30, 2015 and 2014, respectively.

**For the Year Ended April 30, 2015**

|                                     | <b>Governmental<br/>Activities</b> | <b>Business-Type<br/>Activities</b> | <b>Total Primary<br/>Government</b> |
|-------------------------------------|------------------------------------|-------------------------------------|-------------------------------------|
| Revenues:                           |                                    |                                     |                                     |
| Program revenues:                   |                                    |                                     |                                     |
| Charges for services                | \$ 6,954,497                       | \$ 4,978,308                        | \$ 11,932,805                       |
| Operating grants and contributions  | 856,371                            | -                                   | 856,371                             |
| Capital contributions               | -                                  | -                                   | -                                   |
| General revenues:                   |                                    |                                     |                                     |
| Property taxes                      | 14,390,894                         | -                                   | 14,390,894                          |
| Intergovernmental                   | 7,450,495                          | -                                   | 7,450,495                           |
| Investment income                   | 11,598                             | -                                   | 11,598                              |
| Other                               | 1,268,985                          | -                                   | 1,268,985                           |
| Total revenues                      | <u>30,932,840</u>                  | <u>4,978,308</u>                    | <u>35,911,148</u>                   |
| Expenses:                           |                                    |                                     |                                     |
| General government                  | 11,352,322                         | -                                   | 11,352,322                          |
| Public safety:                      |                                    |                                     |                                     |
| Fire department                     | 3,843,176                          | -                                   | 3,843,176                           |
| Police department                   | 8,382,168                          | -                                   | 8,382,168                           |
| Building department                 | 865,923                            | -                                   | 865,923                             |
| Civil defense                       | 38,419                             | -                                   | 38,419                              |
| Public works                        | 1,893,656                          | -                                   | 1,893,656                           |
| Garbage department                  | 2,284,467                          | -                                   | 2,284,467                           |
| Interest expense                    | 807,834                            | -                                   | 807,834                             |
| Amortization                        | 54,761                             | -                                   | 54,761                              |
| Water                               | -                                  | 5,690,448                           | 5,690,448                           |
| Total expenses                      | <u>29,522,726</u>                  | <u>5,690,448</u>                    | <u>35,213,174</u>                   |
| Increase (decrease) in net position | 1,410,114                          | (712,140)                           | 697,974                             |
| Net position May 1, 2014            | <u>50,893,971</u>                  | <u>7,297,433</u>                    | <u>58,191,404</u>                   |
| Net position April 30, 2015         | <u>\$ 52,304,085</u>               | <u>\$ 6,585,293</u>                 | <u>\$ 58,889,378</u>                |

**Village of South Holland, Illinois  
Management's Discussion and Analysis**

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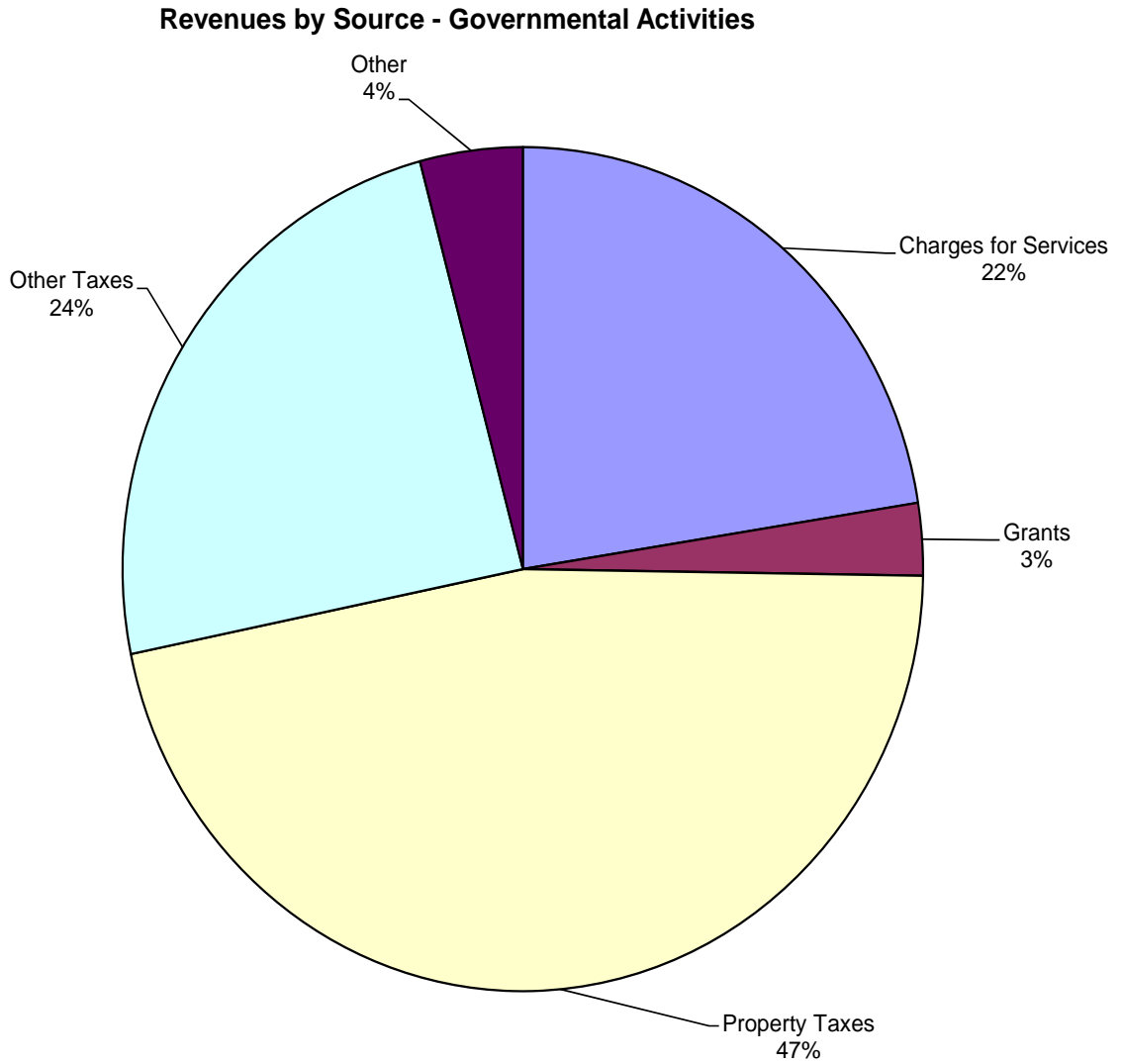
**For the Year Ended April 30, 2014**

|                                     | <b>Governmental<br/>Activities</b> | <b>Business-Type<br/>Activities</b> | <b>Total Primary<br/>Government</b> |
|-------------------------------------|------------------------------------|-------------------------------------|-------------------------------------|
| Revenues:                           |                                    |                                     |                                     |
| Program revenues:                   |                                    |                                     |                                     |
| Charges for services                | \$ 7,055,235                       | \$ 4,680,102                        | \$ 11,735,337                       |
| Operating grants and contributions  | 769,650                            | 9,666                               | 779,316                             |
| Capital contributions               | 70,000                             | -                                   | 70,000                              |
| General revenues:                   |                                    |                                     |                                     |
| Property taxes                      | 14,096,786                         | -                                   | 14,096,786                          |
| Intergovernmental                   | 7,104,762                          | -                                   | 7,104,762                           |
| Investment income                   | 3,891                              | 32                                  | 3,923                               |
| Other                               | 1,259,383                          | -                                   | 1,259,383                           |
| Total revenues                      | <u>30,359,707</u>                  | <u>4,689,800</u>                    | <u>35,049,507</u>                   |
| Expenses:                           |                                    |                                     |                                     |
| General government                  | 11,488,843                         | -                                   | 11,488,843                          |
| Public safety:                      |                                    |                                     |                                     |
| Fire department                     | 3,902,838                          | -                                   | 3,902,838                           |
| Police department                   | 7,095,479                          | -                                   | 7,095,479                           |
| Building department                 | 785,311                            | -                                   | 785,311                             |
| Civil defense                       | 37,453                             | -                                   | 37,453                              |
| Public works                        | 1,952,129                          | -                                   | 1,952,129                           |
| Garbage department                  | 2,106,127                          | -                                   | 2,106,127                           |
| Interest expense                    | 665,788                            | -                                   | 665,788                             |
| Amortization                        | 53,094                             | -                                   | 53,094                              |
| Water                               | -                                  | 5,157,409                           | 5,157,409                           |
| Total expenses                      | <u>28,087,062</u>                  | <u>5,157,409</u>                    | <u>33,244,471</u>                   |
| Increase (decrease) in net position | 2,272,645                          | (467,609)                           | 1,805,036                           |
| Net position May 1, 2013            | <u>48,621,326</u>                  | <u>7,765,042</u>                    | <u>56,386,368</u>                   |
| Net position April 30, 2014         | <u>\$ 50,893,971</u>               | <u>\$ 7,297,433</u>                 | <u>\$ 58,191,404</u>                |

**Village of South Holland, Illinois  
Management's Discussion and Analysis**

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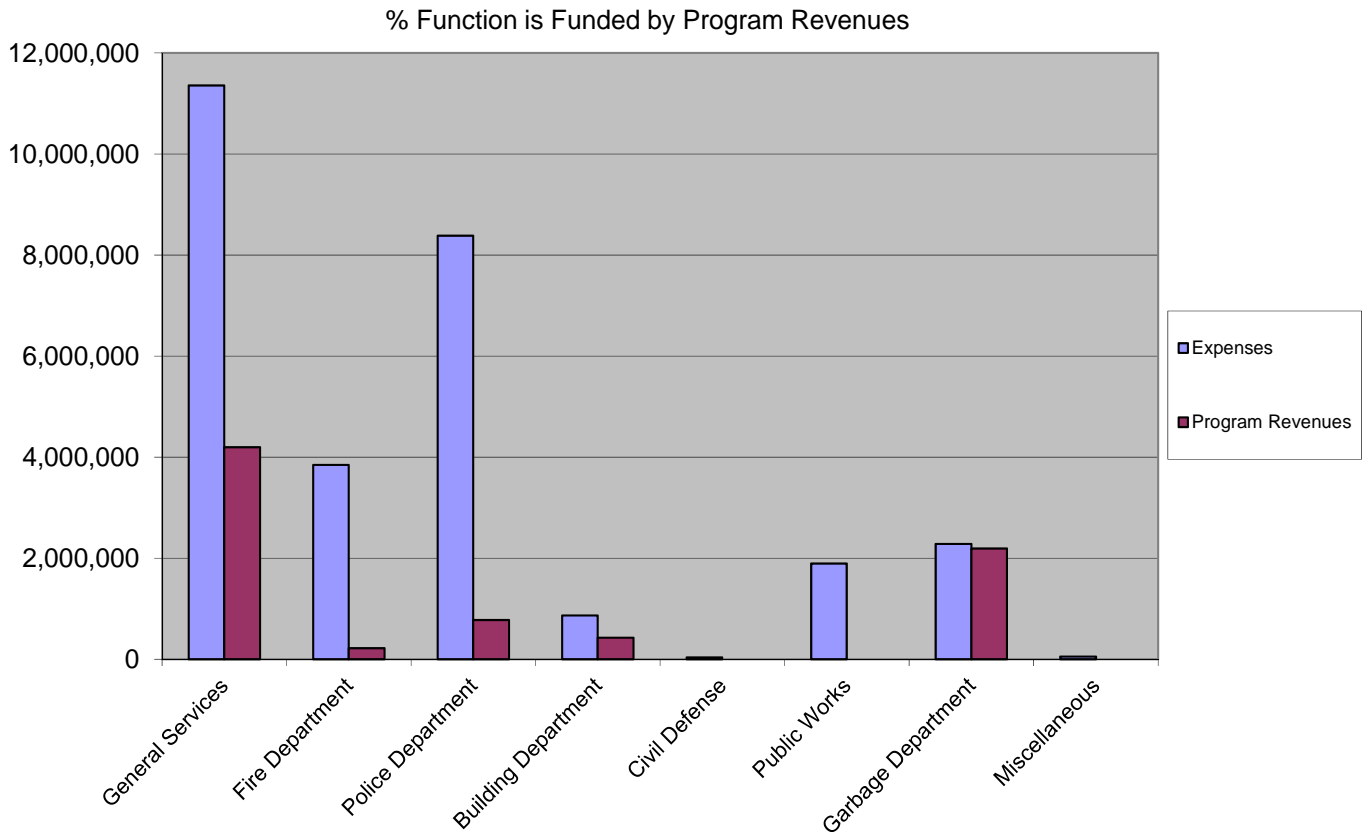
The following chart summarizes how the Village's governmental activities are funded.



Approximately 71% of governmental activities are funded primarily by property tax and sales and other taxes. The Village has home rule authority to raise property taxes without the effects of property tax caps. The Village undertakes a rigorous budget process to minimize the necessity for unusual tax increases. The Village has continued to improve the level of services provided to residents by continuing to adhere to its prescribed fiscal controls. Each year this becomes more challenging.

**Village of South Holland, Illinois  
Management's Discussion and Analysis**

The following chart reflects the Village's governmental activities expenses by function, along with the percentage that each function is funded by program revenues. General revenues, including property and other taxes and investment income, are used to fund the Village's functions as program revenues alone are not sufficient.



Business-type activities are to be funded through charges for related services. This year, water operations resulted in revenues of \$668,452 less than its expenses, while the fiscal year 2014 water operations resulted in revenues of \$431,540 less than its expenses.

**Financial Analysis of the Village's Funds**

Governmental funds provide information on near term inflows, outflows and balances of spendable resources. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year. At the end of the current fiscal year, the Village's governmental funds reported combined ending fund balances of \$10,639,722, while governmental fund balances were \$11,842,052 at the end of fiscal year 2014.

## **Village of South Holland, Illinois Management's Discussion and Analysis**

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Proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the water fund were \$(169,879) at April 30, 2015 and \$339,624 at April 30, 2014.

### **General Fund Budgetary Highlights**

No amendments were made to the original budget. The general fund balance decreased by \$181,273 in fiscal year 2015 and decreased by \$795,409 in fiscal year 2014.

During 2015, actual general fund revenues were greater than budgeted revenues by \$96,885. The Village saw an increase in state income taxes, personal property replacement taxes, motel tax, vehicle licenses, building permits, ambulance fees, court fines, local debt recoveries, interest income, reimbursed expenses, other and miscellaneous revenues.

Actual general fund expenditures were less than budgeted expenditures by \$124,785. The Village has a rigorous budget and oversight structure which resulted in holding expenditures to budgeted numbers.

### **Capital Asset and Debt Administration**

The Village's investment in capital assets for its governmental and business-type activities as of April 30, 2015 and 2014 amounts to \$79,736,455 and \$78,279,469, net of accumulated depreciation, respectively. This investment in capital assets includes land and improvements, buildings and improvements, machinery and equipment, streets, sidewalks, storm sewers, manholes, hydrants, valves, streetlights and the water distribution system. Prior to fiscal year 2004, the Village's infrastructure (roads, bridges, storm sewers, water mains) had not been reported or depreciated in governmental financial statements. These assets have now been valued and reported in the government-wide financial statements. The Village has elected to depreciate these assets over their estimated useful lives.

At the end of the current year, the Village had total general obligation bond debt of \$5,635,000, tax incremental financing bond debt of \$11,820,000 and general obligation capital appreciation bonds of \$2,704,243. General obligation bonds within governmental activities decreased by \$1,780,000 relating to principal repayments, offset by an increase for additional accreted interest on the capital appreciation bonds of \$103,361. Total business-type debt decreased by a net total of \$170,942 as principal payments were made on the IEPA loan during the year.

### **Economic Factors and Next Year's Budget**

The Village continues to actively pursue economic development opportunities and has a Director of Economic Development to promote development in the Village. The Village has seen some renewed interest in redevelopment of its tax increment financing districts after the last few years of economic downturn.

Ed Miniat, Inc., another existing South Holland business, continued construction on a 62,000 square-foot addition to its current meat processing facility. The expansion is expected to cost over 31 million dollars and generate 125 new jobs over 3 years. This addition is projected to be completed by late 2015.

Construction is also anticipated to begin in fall 2015 on a 6,000 square-foot building for Anytime Fitness. This project is estimated to cost \$1,400,000 and to be completed by spring 2016.

Meekhof Tires purchased the old vacant Bauer Buick car dealership during the current fiscal year. They have invested approximately \$950,000 during calendar year 2015 in updates to this building and added 25 new full-time employees. This building is one of the original 5 car dealerships located in South Holland that closed as a result of the economic recession following the housing market crisis. Only 1 remaining dealership remains to be redeveloped.

## **Village of South Holland, Illinois Management's Discussion and Analysis**

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Eagle Express purchased the 25,000 square-foot building formerly owned by Lippert, Inc. during the current fiscal year. They have invested approximately \$350,000 in remodeling this facility for their truck repair operations and additional storage. This addition expands their existing operations within South Holland and has allowed them to relocate 40 employees from another facility to South Holland.

The Village completed Phase I of a redevelopment of Veteran's Park in coordination with the Town Center development. New playground equipment, redesigned ball fields providing better drainage, a new concession and reviewing stand, new washrooms, a new maintenance building, and a new gazebo and Memorial Gardens and foundation are some of the features that were constructed. An additional large gazebo was added during 2015. Further development of Veteran's Park may include a new outdoor music amphitheater, although no current plans have been made to begin this project.

The Village of South Holland's aggressive approach to economic redevelopment continues with the rezoning of the area east of I-94 Interstate, establishing it into the Interstate Zoning District (IZD) on May 7, 2007. The rezoning is accompanied by a Master Plan and Site Design Guidelines to help bring about the hotel/conference center, big box retail, restaurants, corporate business park, etc. that are envisioned. The Village has already seen redevelopment of this area with Stevenson Crane Services and DOH Services remodeling and occupying formerly vacant buildings.

The redevelopment of the 175 acre IZD has taken a huge leap forward with the creation of Gateway East TIF on November 19, 2007. With the full 23-year TIF life, the Village can incentivize developers to make investments in this pro-business community. Prior to creating Gateway East TIF, the Village terminated the smaller Center East TIF to make way for the Gateway East TIF. This termination has added over \$1,500,000 EAV of incremental value back to the general tax base. During the current year, the Gateway East TIF was restructured into 3 separate adjoining TIF districts. The 2 additional TIF districts are named IZD Zone A TIF and I-94 South TIF. The restructuring will assist in attracting future developments to this area of the Village. The anticipated Love's Travel Center project began during 2015. The Travel Center will include a convenience store and restaurant. This 10,000 square-foot center is estimated to cost over 10 million dollars and add 60 new full-time jobs. It is estimated to be completed in 2016.

The Village has been working diligently since 2003 to redevelop South Holland's old downtown area. South Holland's new Town Center will include signature shopping, beautiful landscaping, attractively designed office/retail buildings, sufficient parking, as well as a variety of services to an area that will support the proposed Metra Railroad station. The Village immediately began to acquire homes located within the footprint of the new Town Center, which is a tax incremental financing district and will continue to acquire parcels as they become available. The Village issued \$4,415,000, 20-year general obligation bonds to fund the additional acquisitions in 2011. The Village completed the construction to extend Wausau Avenue north from Route 6 in 2010. Town Center projects that have been completed include a new Walgreen's on the northwest corner of Route 6 and South Park Avenue, Hamra Plaza, an 11,900 square-foot retail center including Panera Bread Restaurant, and Town Center Commons, a 6,000 square-foot retail center.

In addition, demolition of the old Walgreen's building and Radio Shack at the southwest corner of Route 6 and South Park Avenue has been completed. A new Burger King restaurant with playground and drive-up facilities was completed in 2015 at an estimated cost of \$1.9 million dollars.

On March 7, 2011, Governor Pat Quinn signed into law House Bill 1644, which establishes the Southeast Commuter Rail Transit District. The new district gives local officials the tools they need to help build the Southeast Service Line, a proposed METRA line that will link 33 miles between Crete's Balmoral Park and downtown Chicago's LaSalle Street Station, with additional stops in Crete, Steger, South Chicago Heights, Chicago Heights, Glenwood, Thornton, South Holland, Dolton, and at 115<sup>th</sup> Street/Gresham and 35<sup>th</sup> Street stations on Chicago's South Side. The project will cost an estimated \$800 million and will open up service to one of the last regions in the metropolitan area without access to METRA.

The new line will provide greater access to jobs, and enable towns and neighborhoods along the route to pursue transit-oriented developments. The project was authorized in the 2005 federal transportation bill and METRA, Northeastern Illinois' commuter rail agency, completed the first phase Alternatives Analysis in 2010 that projected an average of 18,700 riders per weekday with annual operating costs estimated at \$28.8 million.

## **Village of South Holland, Illinois Management's Discussion and Analysis**

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Since then, the Southeast Commuter Rail Transit District has named an Executive Director, and established a Board consisting of representatives from the communities along the proposed line, as well as representatives from other communities in the region.

The Federal Transit Administration ("FTA") has a 3 step planning and approval process that includes an Alternative Analysis, Preliminary Engineering and Final Design. The Southeast Commuter Rail Transit District Board received funding from Illinois Department of Transportation ("IDOT"), Illinois Department of Commerce and Economic Opportunity ("DCEO"), and United States Department of Transportation ("USDOT") and approved a \$650,000 budget that will prepare the proposed rail line project for the engineering phase of FTA's planning and approval process.

### **Requests for Information**

This financial report is designed to provide a general overview of the Village of South Holland's finances for all those with an interest in the government's operations. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the South Holland Village Treasurer, Beth Herman, 16226 Wausau Avenue, South Holland, Illinois 60473.



## **Government-Wide Financial Statements**

Village of South Holland, Illinois

Statement of Net Position  
April 30, 2015

|  | Governmental<br>Activities | Business-Type<br>Activities | Total<br>Primary<br>Government | Component<br>Unit<br>Public<br>Library |
|--|----------------------------|-----------------------------|--------------------------------|--|
| <b>Assets</b>  |                            |                             |                                |  |
| Current  |                            |                             |                                |  |
| Cash and cash equivalents  | \$ 14,761,069              | \$ -                        | \$ 14,761,069                  | \$ 1,004,752                           |
| Other assets   | 345,832                    | 25,202                      | 371,034                        | 33,824                                 |
| Receivables:   |                            |                             |                                |  |
| Property taxes   | 6,283,178                  | -                           | 6,283,178                      | 1,060,451                              |
| Other taxes  | 1,036,667                  | -                           | 1,036,667                      | -                                      |
| Intergovernmental  | 1,245,422                  | -                           | 1,245,422                      | -                                      |
| Customer accounts, net   | 433,138                    | 967,932                     | 1,401,070                      | -                                      |
| Prepays and deposits   | 50,129                     | -                           | 50,129                         | -                                      |
| Internal balances  | 637,135                    | (637,135)                   | -                              | -                                      |
| Inventories  | 19,160                     | -                           | 19,160                         | -                                      |
| <b>Total current assets</b>  | <b>24,811,730</b>          | <b>355,999</b>              | <b>25,167,729</b>              | <b>2,099,027</b>                       |
| Noncurrent   |                            |                             |                                |  |
| Pension asset  | 148,314                    | -                           | 148,314                        | -                                      |
| Capital assets, not being depreciated                                | 35,273,124                 | -                           | 35,273,124                     | -                                      |
| Capital assets being depreciated, net of<br>accumulated depreciation | 34,344,560                 | 10,118,771                  | 44,463,331                     | 2,078,535                              |
| <b>Total noncurrent assets</b>                                       | <b>69,765,998</b>          | <b>10,118,771</b>           | <b>79,884,769</b>              | <b>2,078,535</b>                       |
| <b>Total assets</b>  | <b>94,577,728</b>          | <b>10,474,770</b>           | <b>105,052,498</b>             | <b>4,177,562</b>                       |
| <b>Deferred Outflows of Resources</b>                                |                            |                             |                                |  |
| Deferred loss on refundings  | 837,551                    | -                           | 837,551                        | -                                      |

See Notes to Financial Statements.

|   | Governmental<br>Activities | Business-Type<br>Activities | Total                | Component<br>Unit<br>Public<br>Library |
|---|----------------------------|-----------------------------|----------------------|--|
| <b>Liabilities</b>                            |                            |                             |                      |  |
| Current                                       |                            |                             |                      |  |
| Accounts payable                              | \$ 611,008                 | \$ 447,799                  | \$ 1,058,807         | \$ 67,386                              |
| Claims payable                                | 367,693                    | -                           | 367,693              | -                                      |
| Accrued payroll                               | 793,113                    | 34,947                      | 828,060              | 45,989                                 |
| Accrued interest                              | 139,951                    | -                           | 139,951              | -                                      |
| Compensated absences                          | 613,779                    | 43,132                      | 656,911              | 53,406                                 |
| General obligation bonds                      | 450,000                    | -                           | 450,000              | -                                      |
| Tax incremental financing bonds               | 675,000                    | -                           | 675,000              | -                                      |
| Capital lease                                 | 24,071                     | -                           | 24,071               | -                                      |
| IEPA loan                                     | -                          | 173,086                     | 173,086              | -                                      |
| <b>Total current liabilities</b>              | <b>3,674,615</b>           | <b>698,964</b>              | <b>4,373,579</b>     | <b>166,781</b>                         |
| Noncurrent                                    |                            |                             |                      |  |
| Claims payable                                | 40,855                     | -                           | 40,855               | -                                      |
| General obligation bonds, net                 | 5,168,518                  | -                           | 5,168,518            | -                                      |
| Tax incremental financing bonds, net          | 11,604,069                 | -                           | 11,604,069           | -                                      |
| General obligation capital appreciation bonds | 2,704,243                  | -                           | 2,704,243            | -                                      |
| IEPA loan                                     | -                          | 3,190,513                   | 3,190,513            | -                                      |
| Capital lease                                 | 43,721                     | -                           | 43,721               | -                                      |
| IMRF pension obligation                       | 174,607                    | -                           | 174,607              | 57,607                                 |
| Other postemployment benefits                 | 7,344,224                  | -                           | 7,344,224            | -                                      |
| <b>Total noncurrent liabilities</b>           | <b>27,080,237</b>          | <b>3,190,513</b>            | <b>30,270,750</b>    | <b>57,607</b>                          |
| <b>Total liabilities</b>                      | <b>30,754,852</b>          | <b>3,889,477</b>            | <b>34,644,329</b>    | <b>224,388</b>                         |
| <b>Deferred Inflows of Resources</b>          |                            |                             |                      |  |
| Deferred property taxes                       | 12,356,341                 | -                           | 12,356,341           | 1,958,319                              |
| <b>Net Position</b>                           |                            |                             |                      |  |
| Net investment in capital assets              | 49,650,403                 | 6,755,172                   | 56,405,575           | 2,078,535                              |
| Restricted for:                               |                            |                             |                      |  |
| MFT projects                                  | 1,544,005                  | -                           | 1,544,005            | -                                      |
| Sewer costs                                   | 65,850                     | -                           | 65,850               | -                                      |
| Debt service                                  | 19,321                     | -                           | 19,321               | -                                      |
| Capital projects                              | 7,449,951                  | -                           | 7,449,951            | -                                      |
| Unrestricted (deficit)                        | (6,425,445)                | (169,879)                   | (6,595,324)          | (83,680)                               |
| <b>Total net position</b>                     | <b>\$ 52,304,085</b>       | <b>\$ 6,585,293</b>         | <b>\$ 58,889,378</b> | <b>\$ 1,994,855</b>                    |

Village of South Holland, Illinois

Statement of Activities  
Year Ended April 30, 2015

| Functions/Programs             | Expenses             | Program Revenues     |                                    |                       |
|--------------------------------|----------------------|----------------------|------------------------------------|-----------------------|
|                                |                      | Charges for Services | Operating Grants and Contributions | Capital Contributions |
| <b>Primary government:</b>     |                      |                      |                                    |                       |
| Governmental activities        |                      |                      |                                    |                       |
| General government             | \$ 11,352,322        | \$ 3,338,350         | \$ 856,371                         | \$ -                  |
| Public safety:                 |                      |                      |                                    |                       |
| Fire department                | 3,843,176            | 220,302              | -                                  | -                     |
| Police department              | 8,382,168            | 774,935              | -                                  | -                     |
| Building department            | 865,923              | 427,891              | -                                  | -                     |
| Civil defense                  | 38,419               | -                    | -                                  | -                     |
| Public works                   | 1,893,656            | -                    | -                                  | -                     |
| Garbage department             | 2,284,467            | 2,193,019            | -                                  | -                     |
| Interest expense               | 807,834              | -                    | -                                  | -                     |
| Amortization                   | 54,761               | -                    | -                                  | -                     |
| Total governmental activities  | <u>29,522,726</u>    | <u>6,954,497</u>     | <u>856,371</u>                     | <u>-</u>              |
| Business-type activities       |                      |                      |                                    |                       |
| Water                          | 5,690,448            | 4,978,308            | -                                  | -                     |
| Total business-type activities | <u>5,690,448</u>     | <u>4,978,308</u>     | <u>-</u>                           | <u>-</u>              |
| Total primary government       | <u>\$ 35,213,174</u> | <u>\$ 11,932,805</u> | <u>\$ 856,371</u>                  | <u>\$ -</u>           |
| <b>Component unit:</b>         |                      |                      |                                    |                       |
| Library                        | <u>\$ 1,940,891</u>  | <u>\$ 57,791</u>     | <u>\$ 59,618</u>                   | <u>\$ -</u>           |

General revenues  
 Property taxes  
 Intergovernmental  
 Investment income  
 Miscellaneous  
 Total general revenues

Change in net position

Net position:  
 May 1, 2014

April 30, 2015

See Notes to Financial Statements.

| Net (Expense), Revenue and Changes in Net Position |                             |                      | Component Unit      |
|--|-----------------------------|----------------------|---------------------|
| Governmental<br>Activities                         | Business-Type<br>Activities | Total                | Public<br>Library   |
| \$ (7,157,601)                                     | \$ -                        | \$ (7,157,601)       | \$ -                |
| (3,622,874)  | -                           | (3,622,874)          | -                   |
| (7,607,233)  | -                           | (7,607,233)          | -                   |
| (438,032)  | -                           | (438,032)            | -                   |
| (38,419)   | -                           | (38,419)             | -                   |
| (1,893,656)  | -                           | (1,893,656)          | -                   |
| (91,448)   | -                           | (91,448)             | -                   |
| (807,834)  | -                           | (807,834)            | -                   |
| (54,761)   | -                           | (54,761)             | -                   |
| <u>(21,711,858)</u>                                | <u>-</u>                    | <u>(21,711,858)</u>  | <u>-</u>            |
| -  | (712,140)                   | (712,140)            | -                   |
| -  | (712,140)                   | (712,140)            | -                   |
| <u>(21,711,858)</u>                                | <u>(712,140)</u>            | <u>(22,423,998)</u>  | <u>-</u>            |
| -  | -                           | -                    | (1,823,482)         |
| 14,390,894   | -                           | 14,390,894           | 1,777,442           |
| 7,450,495  | -                           | 7,450,495            | 20,593              |
| 11,598   | -                           | 11,598               | 124                 |
| 1,268,985  | -                           | 1,268,985            | 3,951               |
| <u>23,121,972</u>                                  | <u>-</u>                    | <u>23,121,972</u>    | <u>1,802,110</u>    |
| 1,410,114  | (712,140)                   | 697,974              | (21,372)            |
| <u>50,893,971</u>                                  | <u>7,297,433</u>            | <u>58,191,404</u>    | <u>2,016,227</u>    |
| <u>\$ 52,304,085</u>                               | <u>\$ 6,585,293</u>         | <u>\$ 58,889,378</u> | <u>\$ 1,994,855</u> |

## **Fund Financial Statements**

Village of South Holland, Illinois

Balance Sheet - Governmental Funds  
April 30, 2015

|  | General Fund         | Downtown TIF Fund   | South Suburban Community College TIF Fund | Nonmajor Governmental Funds | Total Governmental Funds |
|--|----------------------|---------------------|---|-----------------------------|--------------------------|
| <b>Assets</b>  |                      |                     |   |                             |                          |
| Cash and cash equivalents  | \$ 4,793,284         | \$ 4,734,800        | \$ -                                      | \$ 5,232,985                | \$ 14,761,069            |
| Other assets   | 296,332              | -                   | -   | 49,500                      | 345,832                  |
| Receivables:   |                      |                     |   |                             |                          |
| Property taxes   | 4,830,998            | -                   | -   | 1,452,180                   | 6,283,178                |
| Other taxes  | 1,036,667            | -                   | -   | -                           | 1,036,667                |
| Intergovernmental  | 1,194,185            | -                   | -   | 51,237                      | 1,245,422                |
| Accounts, net  | 374,095              | -                   | -   | 59,043                      | 433,138                  |
| Prepays and deposits   | 50,129               | -                   | -   | -                           | 50,129                   |
| Inventories  | 19,160               | -                   | -   | -                           | 19,160                   |
| Due from other funds   | 1,095,842            | 9,577               | -   | 741,592                     | 1,847,011                |
| <b>Total assets</b>  | <b>\$ 13,690,692</b> | <b>\$ 4,744,377</b> | <b>\$ -</b>                               | <b>\$ 7,586,537</b>         | <b>\$ 26,021,606</b>     |
| <b>Liabilities</b>   |                      |                     |   |                             |                          |
| Accounts payable   | \$ 524,137           | \$ 1,201            | \$ -                                      | \$ 85,670                   | \$ 611,008               |
| Accrued payroll  | 725,799              | -                   | -   | 67,314                      | 793,113                  |
| Due to other funds   | -                    | -                   | 458,708                                   | 751,168                     | 1,209,876                |
| <b>Total liabilities</b>   | <b>1,249,936</b>     | <b>1,201</b>        | <b>458,708</b>                            | <b>904,152</b>              | <b>2,613,997</b>         |
| <b>Deferred Inflows of Resources</b>                                       |                      |                     |   |                             |                          |
| Deferred property taxes  | 7,956,459            | 57,462              | 1,263,156                                 | 3,079,264                   | 12,356,341               |
| Deferred intergovernmental revenue   | 411,546              | -                   | -   | -                           | 411,546                  |
| <b>Total deferred inflows of resources</b>                                 | <b>8,368,005</b>     | <b>57,462</b>       | <b>1,263,156</b>                          | <b>3,079,264</b>            | <b>12,767,887</b>        |
| <b>Fund Balances</b>   |                      |                     |   |                             |                          |
| Nonspendable for prepaids, deposits and inventories                        | 69,289               | -                   | -   | -                           | 69,289                   |
| Restricted   | -                    | 4,685,714           | -   | 4,393,413                   | 9,079,127                |
| Unassigned (deficit)   | 4,003,462            | -                   | (1,721,864)                               | (790,292)                   | 1,491,306                |
| <b>Total fund balances</b>   | <b>4,072,751</b>     | <b>4,685,714</b>    | <b>(1,721,864)</b>                        | <b>3,603,121</b>            | <b>10,639,722</b>        |
| <b>Total liabilities, deferred inflows of resources, and fund balances</b> | <b>\$ 13,690,692</b> | <b>\$ 4,744,377</b> | <b>\$ -</b>                               | <b>\$ 7,586,537</b>         | <b>\$ 26,021,606</b>     |

**Village of South Holland, Illinois**

**Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Position  
April 30, 2015**

---

|  |               |
|--|---------------|
| Total fund balances-governmental funds | \$ 10,639,722 |
|--|---------------|

Amounts reported for governmental activities in the Statement of Net Position are different because:

|   |            |
|---|------------|
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. | 69,617,684 |
|---|------------|

|   |         |
|---|---------|
| State intergovernmental revenue is deferred in the fund financial statements because it is not available but is recognized as revenue in the Statement of Activities. | 411,546 |
|---|---------|

|   |           |
|---|-----------|
| Premiums related to refundings of bonds are reflected in the governmental funds in the year of refunding but are capitalized and amortized over the life of the bond issue and netted with the related bond liabilities in the Statement of Net Position. | (494,701) |
|---|-----------|

|  |        |
|--|--------|
| Discounts related to refundings of bonds are reflected in the governmental funds in the year of refunding but are capitalized and amortized over the life of the bond issue and netted with the related bond liabilities in the Statement of Net Position. | 52,114 |
|--|--------|

|  |         |
|--|---------|
| Deferred losses on debt refundings are not considered to represent a financial resource and, therefore, are not reported in the funds. | 837,551 |
|--|---------|

|   |         |
|---|---------|
| The net pension asset resulting from contributions in excess of the annual required contribution are not financial resources, and therefore, are not reported in the funds. | 148,314 |
|---|---------|

Some liabilities reported in the Statement of Net Position do not require the use of current financial resources and, therefore, are not reported as liabilities in governmental funds. These liabilities consist of:

|                                 |              |
|---------------------------------|--------------|
| Claims payable                  | (408,548)    |
| General obligation bonds        | (5,635,000)  |
| Tax incremental financing bonds | (11,820,000) |
| Capital appreciation bonds      | (2,704,243)  |
| Accrued interest                | (139,951)    |
| Compensated absences            | (613,779)    |
| IMRF pension obligation         | (174,607)    |
| Capital lease                   | (67,792)     |
| Other postemployment benefits   | (7,344,224)  |

|   |                      |
|---|----------------------|
| Net position of governmental activities | <u>\$ 52,304,086</u> |
|---|----------------------|

See Notes to Financial Statements.



Village of South Holland, Illinois

Statement of Revenues, Expenditures and Changes in Fund Balances -  
 Governmental Funds  
 Year Ended April 30, 2015

|  | General<br>Fund   | Downtown TIF<br>Fund | South Suburban<br>Community College<br>TIF Fund | Nonmajor<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|-------------------|----------------------|---|-----------------------------------|--------------------------------|
| Revenues:  |                   |                      |   |                                   |                                |
| Property taxes   | \$ 7,867,723      | \$ 129,930           | \$ 2,784,707                                    | \$ 3,608,534                      | \$ 14,390,894                  |
| Intergovernmental  | 7,371,920         | -                    | -   | 636,069                           | 8,007,989                      |
| Licenses and permits   | 2,187,118         | -                    | -   | -                                 | 2,187,118                      |
| Fines and forfeitures  | 1,205,152         | -                    | -   | -                                 | 1,205,152                      |
| Charges for services   | 2,193,019         | -                    | -   | 1,369,208                         | 3,562,227                      |
| Grants   | 220,302           | -                    | -   | -                                 | 220,302                        |
| Investment income  | 11,224            | 3                    | 83  | 288                               | 11,598                         |
| Rental income  | -                 | 143,531              | -   | -                                 | 143,531                        |
| Miscellaneous  | 998,927           | -                    | -   | 126,527                           | 1,125,454                      |
| <b>Total revenues</b>  | <b>22,055,385</b> | <b>273,464</b>       | <b>2,784,790</b>                                | <b>5,740,626</b>                  | <b>30,854,265</b>              |
| Expenditures:  |                   |                      |   |                                   |                                |
| Current:   |                   |                      |   |                                   |                                |
| General government   | 5,378,787         | 4,515                | -   | 3,203,759                         | 8,587,061                      |
| Public safety:   |                   |                      |   |                                   |                                |
| Fire department  | 3,363,996         | -                    | -   | -                                 | 3,363,996                      |
| Police department  | 7,819,469         | -                    | -   | -                                 | 7,819,469                      |
| Building department  | 824,311           | -                    | -   | -                                 | 824,311                        |
| Civil defense  | 27,172            | -                    | -   | -                                 | 27,172                         |
| Public works   | 1,752,984         | -                    | -   | -                                 | 1,752,984                      |
| Garbage department   | 2,049,972         | -                    | -   | -                                 | 2,049,972                      |
| Capital outlay   | 619,967           | 1,407,884            | 2,178,954                                       | 980,457                           | 5,187,262                      |
| Debt service:  |                   |                      |   |                                   |                                |
| Principal  | -                 | -                    | -   | 1,682,142                         | 1,682,142                      |
| Interest and fees  | -                 | -                    | -   | 739,550                           | 739,550                        |
| <b>Total expenditures</b>                                    | <b>21,836,658</b> | <b>1,412,399</b>     | <b>2,178,954</b>                                | <b>6,605,908</b>                  | <b>32,033,919</b>              |
| Excess (deficiency) of revenues<br>over (under) expenditures | 218,727           | (1,138,935)          | 605,836   | (865,282)                         | (1,179,654)                    |
| Other financing sources (uses):                              |                   |                      |   |                                   |                                |
| Issuance of bonds  | -                 | -                    | -   | 5,885,000                         | 5,885,000                      |
| Bond premium   | -                 | -                    | -   | 498,477                           | 498,477                        |
| Payment to escrow agent                                      | -                 | -                    | -   | (6,387,091)                       | (6,387,091)                    |
| Bond discount  | -                 | -                    | -   | (19,062)                          | (19,062)                       |
| Transfers in   | -                 | 2,000,000            | -   | 1,597,226                         | 3,597,226                      |
| Transfers (out)  | (400,000)         | -                    | (2,600,000)                                     | (597,226)                         | (3,597,226)                    |
| <b>Total other financing sources (uses)</b>                  | <b>(400,000)</b>  | <b>2,000,000</b>     | <b>(2,600,000)</b>                              | <b>977,324</b>                    | <b>(22,676)</b>                |
| Net change in fund balances                                  | (181,273)         | 861,065              | (1,994,164)                                     | 112,042                           | (1,202,330)                    |
| Fund balances:   |                   |                      |   |                                   |                                |
| May 1, 2014  | 4,254,024         | 3,824,649            | 272,300   | 3,491,079                         | 11,842,052                     |
| April 30, 2015   | \$ 4,072,751      | \$ 4,685,714         | \$ (1,721,864)                                  | \$ 3,603,121                      | \$ 10,639,722                  |

See Notes to Financial Statements.

**Village of South Holland, Illinois**

**Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
Year Ended April 30, 2015**

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Net change in fund balances-total governmental funds \$ (1,202,330)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the lives of the assets. This is the amount by which capital outlays exceeded depreciations in the current period.

|                |             |
|----------------|-------------|
| Capital outlay | 3,358,800   |
| Depreciation   | (1,528,235) |

State revenues that are deferred in the fund financial statements because they are not available but are recognized in the Statement of Activities.

78,575

The following are expenditures in the governmental funds, but the repayment of debt reduces long-term liabilities in the Statement of Net Position:

|   |           |
|---|-----------|
| General obligation bonds                            | 1,040,000 |
| Tax incremental financing bonds                     | 620,000   |
| Capital lease                                       | 22,142    |
| Accretion of interest on capital appreciation bonds | (103,361) |

In the fund financial statements, the issuance and defeasance of long-term debt is considered other financing sources, but in the Statement of Net Position, debt is reported as a liability:

|                    |             |
|--------------------|-------------|
| Issuance of bonds  | (5,885,000) |
| Principal defeased | 6,110,000   |

Losses on refunding of bonds are not reflected in the fund financial statements but are recorded as part of liabilities in the Statement of Net Position.

|   |          |
|---|----------|
| Current year loss on refunding          | 277,091  |
| Amortization of all losses on refunding | (55,255) |

Premiums and discounts on the issuance of bonds are recorded as other financing sources/uses in the fund financial statements, but recorded as contra-liabilities in the Statement of Net Position and amortized over the life of the bonds.

|                          |           |
|--------------------------|-----------|
| Premium on bonds issued  | (498,477) |
| Amortization of premium  | 3,776     |
| Discount on bonds issued | 19,062    |
| Amortization of discount | (3,282)   |

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

|   |           |
|---|-----------|
| Change in claims payable                | (139,512) |
| Change in accrued interest              | 35,077    |
| Change in pension asset                 | (163,387) |
| Change in IMRF pension obligation       | 7,879     |
| Change in compensated absences          | (56,177)  |
| Change in other postemployment benefits | (527,272) |

---

Change in net position of governmental activities \$ 1,410,114

See Notes to Financial Statements.

Village of South Holland, Illinois

Statement of Net Position  
Enterprise Fund  
April 30, 2015

|                                     | Water<br>Fund               |
|-------------------------------------|-----------------------------|
| <b>Assets</b>                       |                             |
| Current Assets                      |                             |
| Other assets                        | \$ 25,202                   |
| Receivables:                        |                             |
| Customer accounts, net              | <u>967,932</u>              |
| <b>Total current assets</b>         | <u>993,134</u>              |
| Noncurrent Assets                   |                             |
| Buildings                           | 2,603,574                   |
| Equipment                           | 3,773,621                   |
| Waterworks and sewerage system      | <u>12,654,936</u>           |
|                                     | 19,032,131                  |
| Less accumulated depreciation       | <u>8,913,360</u>            |
| <b>Total noncurrent assets</b>      | <u>10,118,771</u>           |
|                                     |                             |
| <b>Total assets</b>                 | <u><u>\$ 11,111,905</u></u> |
| <b>Liabilities</b>                  |                             |
| Current Liabilities                 |                             |
| Accounts payable                    | \$ 447,799                  |
| Accrued liabilities                 | 34,947                      |
| Compensated absences                | 43,132                      |
| Due to other funds                  | 637,135                     |
| IEPA loan                           | <u>173,086</u>              |
| <b>Total current liabilities</b>    | <u>1,336,099</u>            |
| Noncurrent Liabilities              |                             |
| IEPA loan                           | <u>3,190,513</u>            |
| <b>Total noncurrent liabilities</b> | <u>3,190,513</u>            |
|                                     |                             |
| <b>Total liabilities</b>            | <u>4,526,612</u>            |
| <b>Net Position</b>                 |                             |
| Net investment in capital assets    | 6,755,172                   |
| Unrestricted                        | <u>(169,879)</u>            |
| Total net position                  | <u><u>\$ 6,585,293</u></u>  |

See Notes to Financial Statements.

Village of South Holland, Illinois

Statement of Revenues, Expenses and  
Changes in Net Position  
Enterprise Fund  
Year Ended April 30, 2015

|                                 | Water<br>Fund              |
|---------------------------------|----------------------------|
| <hr/>                           |                            |
| Operating revenues:             |                            |
| Water sales                     | \$ 4,563,375               |
| Miscellaneous                   | 414,933                    |
| <b>Total operating revenues</b> | <u>4,978,308</u>           |
| <br>                            |                            |
| Operating expenses:             |                            |
| Personnel                       | 1,013,717                  |
| Contractual                     | 4,001,357                  |
| Commodities                     | 258,106                    |
| Depreciation                    | 373,580                    |
| <b>Total operating expenses</b> | <u>5,646,760</u>           |
| <br>                            |                            |
| <b>Operating loss</b>           | (668,452)                  |
| <br>                            |                            |
| Nonoperating income (expense),  |                            |
| Interest expense                | <u>(43,688)</u>            |
| <br>                            |                            |
| <b>Change in net position</b>   | (712,140)                  |
| <br>                            |                            |
| Net position:                   |                            |
| May 1, 2014                     | <u>7,297,433</u>           |
| <br>                            |                            |
| April 30, 2015                  | <u><u>\$ 6,585,293</u></u> |

See Notes to Financial Statements.

**Village of South Holland, Illinois**

**Statement of Cash Flows - Enterprise Fund  
Year Ended April 30, 2015**

|   | Water<br>Fund       |
|---|---------------------|
| <hr/>   |                     |
| Cash Flows from Operating Activities  |                     |
| Cash received from residents for services   | \$ 4,742,840        |
| Payments to employees   | (1,033,103)         |
| Payments to suppliers   | (3,946,807)         |
| Net cash used in operating activities   | <u>(237,070)</u>    |
| <br>Cash Flows from Non-Capital Financing Activities  |                     |
| Due to other funds  | <u>451,700</u>      |
| <br>Cash Flows from Capital Financing Activities  |                     |
| Principal payments on debt  | (170,942)           |
| Interest paid   | (43,688)            |
| Net cash used in capital financing activities   | <u>(214,630)</u>    |
| <br>Net change in cash and cash equivalents   | -                   |
| <br>Cash and cash equivalents:  |                     |
| May 1, 2014   | <u>-</u>            |
| April 30, 2015  | <u>\$ -</u>         |
| <br>Reconciliation of Operating Loss to Net Cash<br>Used in Operating Activities            |                     |
| <br>Operating loss  | <u>\$ (668,452)</u> |
| <br>Adjustments to reconcile operating loss to net cash<br>used in by operating activities: |                     |
| Depreciation  | 373,580             |
| Changes in assets and liabilities:  |                     |
| Other assets  | (25,202)            |
| Accounts receivable   | 49,399              |
| Accounts payable  | 27,789              |
| Accrued liabilities   | 1,287               |
| Compensated absences  | 4,529               |
| Total adjustments   | <u>431,382</u>      |
| <br>Net cash used in operating activities   | <u>\$ (237,070)</u> |

See Notes to Financial Statements.

Village of South Holland, Illinois

Statement of Fiduciary Net Position

Fiduciary Funds

April 30, 2015

|  | Pension<br>Trust Funds | Agency<br>Fund | Total         |
|--|------------------------|----------------|---------------|
| <b>Assets</b>                          |                        |                |               |
| Cash and cash equivalents              | \$ 834,600             | \$ 27,503      | \$ 862,103    |
| Investments, at fair value:            |                        |                |               |
| Municipal bonds                        | 1,537,301              | -              | 1,537,301     |
| Corporate bonds                        | 5,636,617              | -              | 5,636,617     |
| U.S. Government and agency obligations | 5,962,165              | -              | 5,962,165     |
| Stock equities                         | 12,528,692             | -              | 12,528,692    |
| Equity mutual funds                    | 10,063,100             | -              | 10,063,100    |
| Other assets                           | 172,167                | -              | 172,167       |
| Total assets                           | 36,734,642             | 27,503         | 36,762,145    |
| <b>Liabilities</b>                     |                        |                |               |
| Due to bondholders                     | -                      | 83             | 83            |
| Escrow deposits                        | -                      | 27,420         | 27,420        |
| Other                                  | 9,984                  | -              | 9,984         |
| Total liabilities                      | 9,984                  | 27,503         | 37,487        |
| <b>Net position</b>                    |                        |                |               |
| Held in trust for pension benefits     | \$ 36,724,658          | \$ -           | \$ 36,724,658 |

See Notes to Financial Statements.

Village of South Holland, Illinois

Statement of Changes in Fiduciary Net Position  
Pension Trust Funds  
Year Ended April 30, 2015

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**Additions**

Contributions:

|                            |                  |
|----------------------------|------------------|
| Employer                   | \$ 1,415,887     |
| Plan members               | 515,815          |
| <b>Total contributions</b> | <u>1,931,702</u> |

Investment income:

|   |                  |
|---|------------------|
| Net appreciation in fair value of investments | 1,701,356        |
| Interest and dividends                        | 1,217,713        |
| Total investment income                       | <u>2,919,069</u> |
| Less: Investment expense                      | 108,857          |
| <b>Net investment income</b>                  | <u>2,810,212</u> |

|                        |                  |
|------------------------|------------------|
| <b>Total additions</b> | <u>4,741,914</u> |
|------------------------|------------------|

**Deductions**

|                         |                  |
|-------------------------|------------------|
| Benefits and refunds    | 2,114,663        |
| Administrative expenses | 70,554           |
| <b>Total deductions</b> | <u>2,185,217</u> |

|                     |           |
|---------------------|-----------|
| <b>Net increase</b> | 2,556,697 |
|---------------------|-----------|

Net position held in trust for pension benefits:

|                |                      |
|----------------|----------------------|
| May 1, 2014    | <u>34,167,961</u>    |
| April 30, 2015 | <u>\$ 36,724,658</u> |

See Notes to Financial Statements.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### **Note 1. Summary of Significant Accounting Policies**

The Village of South Holland provides various municipal services to its residents. These services include police protection, fire protection, paramedic services, water and sewer systems, public works operations, road and bridge maintenance and general administration. As required by accounting principles generally accepted in the United States of America, these financial statements include all of the funds and account groups of the Village of South Holland, the primary government, and South Holland Public Library, its component unit, which is included in the Village's reporting entity because of its operational and financial relationship with the Village.

The South Holland Public Library provides library services to the residents of the Village of South Holland, but is governed by a board which is separately elected by the public. Financial data of the Library has been discretely presented in the component unit column in the general purpose financial statements to emphasize that it is legally separate from the Village. Separate financial statements of the Library are not prepared.

The accounting policies of the Village of South Holland conform to accounting principles generally accepted in the United States of America as applicable to governments. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant accounting policies:

#### ***Financial Reporting Entity***

As defined by generally accepted accounting principles established by the GASB, the financial reporting entity consists of the primary government, as well as component units, which are legally separate organizations for which elected officials of the primary government are financially accountable. Financial accountability is defined as:

- (1) Appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- (2) Fiscal dependency on the primary government.

The Village of South Holland Public Library is responsible for providing services to the Village's residents. The members of the governing board of the South Holland Public Library are elected by the voters of the Village; however, the Library is fiscally dependent on the Village as the tax levy established by the Library and bonded debt must be approved by the Village. In addition to the criteria above, if a financial benefit and burden relationship exists, a component unit should be included in the primary government's financial statements. Based on the applicable criteria, the Library is a discretely presented component unit within these financial statements.

#### ***Government-wide and Fund Financial Statements***

Government-Wide Financial Statements: The government-wide Statement of Net Position and Statement of Activities report the overall financial activity of the Village. Eliminations have been made to minimize the double-counting of internal activities of the Village. The financial activities of the Village consist of governmental activities, which are primarily supported by taxes and intergovernmental revenues, and business-type activities, which rely to a significant extent on fees and charges for services.



## Village of South Holland, Illinois

### Notes to Financial Statements

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#### **Note 1. Summary of Significant Accounting Policies (Continued)**

The Statement of Net Position presents the Village's non-fiduciary assets and liabilities with the difference reported in three categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds and other debt that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net position result when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position that does not meet the criteria of the two preceding categories.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function (i.e. general government, public safety, etc.) are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs (including fines and fees), and (b) grants and contributions that are restricted to meeting the operational requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fiduciary funds are excluded from the government-wide financial statements.

#### ***Fund Financial Statements***

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary (agency) funds, even though the latter are excluded from the government-wide financial statements. The fund financial statements provide information about the Village's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The Village administers the following major governmental funds:

**General Fund** – This is the Village's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The services which are administered by the Village and accounted for in the general fund include general government, public safety and public works.

**Downtown TIF Fund** - This Capital Projects fund is used to account for the incremental property taxes and related redevelopment costs pertaining to the Downtown TIF District.

**South Suburban Community College TIF** – This Capital Projects fund is used to account for the incremental property taxes and related redevelopment costs pertaining to the South Suburban Community College TIF District.

The Village administers the following major proprietary fund:

**Water Fund** - accounts for the provision of water services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including but not limited to, administration, operations, maintenance, financing and related debt service and billing and collection.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### **Note 1. Summary of Significant Accounting Policies (Continued)**

Additionally, the Village administers fiduciary (pension trust) funds for assets held by the Village in a fiduciary capacity on behalf of certain public safety employees and an agency fund that is used to account for assets held by the Village for others in an agency capacity.

#### ***Measurement Focus and Basis of Accounting and Financial Statement Presentation***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the Village gives (or receives) value without directly receiving (or giving) equal value in exchange, include various taxes, state shared revenues and various state, federal and local grants. On an accrual basis, revenues from taxes are recognized when the Village has a legal claim to the resources. Grants, entitlements, state shared revenues and similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal year, subject to judgment and consistency so as not to artificially distort normal revenue patterns, except for property taxes which are further explained in Note 3.

Significant revenue sources which are susceptible to accrual include property taxes, other taxes, grants, charges for services, and interest. All other revenue sources are considered to be measurable and available only when cash is received.

Expenditures should be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term liabilities, which should be recognized when due. However, compensated absences are recorded only when payment is due (upon employee retirement or termination). General capital asset acquisitions are reported as expenditures in governmental funds.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the proprietary fund's principal ongoing operations.

#### ***Assets, liabilities, and net position or fund balance***

##### **1. Cash and Cash Equivalents**

For purposes of the Statement of Cash Flows, the Village's proprietary fund types consider cash and cash equivalents to be all cash on hand, demand deposits, time deposits and all highly liquid investments with an original maturity of three months or less when purchased.

##### **2. Investments**

Investments are reported at fair value. Fair value is based on quoted market prices for similar or same investments.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

##### 3. Interfund Receivables, Payables and Activity

The Village has the following types of transactions between funds:

**Loans**—amounts provided with a requirement for repayment. Interfund loans are reported as due from other funds in lender funds and due to other funds in borrower funds for short-term borrowings and advances to other funds in lender funds and advances from other funds in borrower funds for long-term borrowings. Amounts are reported as internal balances in the government-wide statement of net position.

**Reimbursements**—repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

**Transfers**—flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. In proprietary funds, transfers in/out are reported as a separate category after non-operating revenues and expenses.

##### 4. Inventories

Inventories are accounted for at cost, using the first-in, first-out method. Inventories are accounted for under the consumption method, whereby acquisitions are recorded in inventory accounts initially and charged as expenditures when used.

##### 5. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

##### 6. Deferred Outflows of Resources

Deferred outflows of resources arise when the consumption of net position in one period is applicable to future periods. The Village reflects its deferred losses on bond refunding as deferred outflows of resources.

##### 7. Capital and Intangible Assets

Capital assets which include land, streets, buildings, storm sewers, sanitary sewers, water mains, vehicles and intangible assets, which include easements and similar items, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of more than \$30,000, and an estimated useful life of greater than one year. Additions or improvements that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Expenditures for asset acquisitions and improvements are stated as capital outlay expenditures in the governmental funds.

These assets have been valued at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at their estimated fair market value at the date of donation.

Interest incurred during the construction phase of capital assets is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets' lives are not capitalized.

Gains or losses from sales or retirements of capital assets are included in the operations on the Statement of Activities.

## Village of South Holland, Illinois

### Notes to Financial Statements

---

#### Note 1. Summary of Significant Accounting Policies (Continued)

Depreciation of capital assets is recorded in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position and is provided on the straight-line basis over the following estimated useful lives:

|                         | Estimated<br>Useful Lives |
|-------------------------|---------------------------|
| Land improvements       | 15 – 30 years             |
| Buildings               | 40 – 50 years             |
| Machinery and equipment | 10 – 20 years             |
| Streets                 | 20 years                  |
| Sidewalks               | 20 years                  |
| Storm                   | 25 years                  |
| Streetlights            | 10 years                  |
| Distribution system     | 40 years                  |

#### 8. Deferred Inflows of Resources and Unearned Revenue

The Village reports both deferred inflows of resources and unearned revenues on its financial statements. Deferred inflows of resources arise when a potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period for the governmental funds. Additionally, deferred inflows of resources arise when revenues associated with imposed nonexchange revenue transactions (property taxes) are received or reported as a receivable before the period for which they are levied. Unearned revenues also arise when resources are received by the Village before it has a legal claim to them, as when grant monies are received prior to occurrence of qualifying expenditures. In subsequent periods, when revenue recognition criteria are met or when the Village has a legal claim to the resources, the deferred inflows of resources or unearned revenue are removed from the financial statements and revenue is recognized.

#### 9. Compensated Absences

Village employees accumulate vacation hours for subsequent use or for payment upon termination, death or retirement. All accrued vacation pay is recognized as an expense and as a liability of the enterprise funds at the time the liability is incurred. Governmental fund types record accumulated vacation pay as an expenditure in the current year to the extent it is paid or is expected to be paid with available financial resources; otherwise it is accounted for as a short-term liability in the Statement of Net Position.

#### 10. Long-Term Obligations

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations, including compensated absences, are reported as liabilities in the applicable governmental or business-type activities and proprietary fund Statement of Net Position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized on a straight-line basis over the life of the bonds.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Debt service funds are specifically established to account for and service the long-term obligations for the governmental funds debt. Enterprise funds individually account for and service the applicable debt that benefits those funds. Long-term debt is recognized as a liability in a governmental fund when due, or when resources have been accumulated for payment early in the following year.

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 1. Summary of Significant Accounting Policies (Continued)**

**11. Fund Balances**

Within the governmental fund types, the Village's fund balances are reported in one of the following classifications:

Nonspendable – includes amounts that cannot be spent because they are either a) not in spendable form; or b) legally or contractually required to be maintained intact.

Restricted – includes amounts that are restricted to specific purposes, that is, when constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed – includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Village's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Village removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. The Village's highest level of decision-making authority rests with the Village's Board of Trustees. The Village passes formal resolutions to commit their fund balances. At April 30, 2015, the Village has no committed fund balances.

Assigned – Includes amounts that are constrained by the Village's intent to be used for specific purposes, but that are neither restricted nor committed. Intent is expressed by: a) the Village's Board of Trustees itself; or b) a body or official to which the Board of Trustees has delegated the authority to assign amounts to be used for specific purposes. The Village's Board of Trustees has not authorized any other body or official to assign amounts for specific purpose within the General Fund. Within the other governmental fund types (special revenue, debt service, capital projects) resources are assigned in accordance with the established fund purpose and approved budget/appropriation. Residual fund balances in these fund types that are not restricted or committed are reported as assigned. Within these same funds, a residual deficit, if any, is reported as unassigned. At April 30, 2015, the Village has no assigned balances.

Unassigned – includes the residual fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

It is the Village's policy for the General Fund to consider restricted resources to have been spent first when an expenditure is incurred for which both restricted and unrestricted (i.e. committed, assigned or unassigned) fund balances are available, followed by committed and then assigned fund balances. Unassigned amounts are used only after the other resources have been used.

For all other governmental funds, it is the Village's policy to consider unrestricted resources (i.e. committed, assigned) to have been spent first, followed by restricted resources.

At April 30, 2015, the Village's fund balance restrictions were for the following purposes:

|  |                     |
|--|---------------------|
| Restricted purpose:                      |                     |
| MFT projects                             | \$ 1,544,005        |
| Sewer expenditures                       | 65,850              |
| Debt service                             | 19,321              |
| Capital projects:                        |                     |
| Downtown TIF District                    | 4,685,714           |
| Other TIF Districts and capital projects | <u>2,764,237</u>    |
| Total Restricted                         | <u>\$ 9,079,127</u> |

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

##### 12. Capital Contributions

Capital contributions reported in the governmental and proprietary funds represent capital assets donated from outside parties, principally developers.

##### Accounting Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenues and expenditures/expenses during the period. Actual results could differ from these estimates.

#### Note 2. Cash and Investments

**Deposits:** The Village is authorized to make deposits in commercial banks and savings and loan institutions and make investments in obligations of the U.S. Treasury and U.S. Government Agencies, obligations of states and their political subdivisions, savings accounts, credit union shares, repurchase agreements, under certain statutory restrictions, commercial paper rated within the three highest classifications by at least two standard rating services, and the Illinois Funds. Pension funds may also invest in certain non-U.S. obligations, mortgages, veteran's loans, and life insurance company contracts.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Fund's share price, which is the price the investment could be sold for.

*Custodial credit risk - deposits:* Custodial credit risk is the risk that in the event of a bank failure, the Village's deposits may not be returned to it. The Village does not have a deposit policy for custodial credit risk. As of April 30, 2015, the carrying amount of the Village's deposits with financial institutions, excluding cash on hand of \$550, totaled \$2,481,780. As of April 30, 2015, the carrying amount of the Library's deposits, excluding cash on hand of \$100, was \$1,004,652. Total bank balances relating to the Village's and Library's deposits with financial institutions totaled \$3,994,629. These bank balances are fully insured and collateralized.

**Investments:** As of April 30, 2015, the Village had the following investments (in debt securities) and maturities:

| Investment Type          | Fair Value           | Investment Maturities (in Years) |                     |                     |              |
|--------------------------|----------------------|----------------------------------|---------------------|---------------------|--------------|
|                          |                      | Less Than 1                      | 1-5                 | 6-10                | More Than 10 |
| Corporate bonds          | \$ 5,636,617         | \$ 283,903                       | \$ 2,683,573        | \$ 2,669,141        | -            |
| Municipal bonds          | 1,537,301            | 68,766                           | 1,468,535           | -                   | -            |
| U.S. Government Agencies | 5,456,750            | -                                | 4,047,498           | 1,409,252           | \$ -         |
| U.S. Treasuries          | 505,415              | 383,805                          | 121,610             | -                   | -            |
|                          | <u>\$ 13,136,083</u> | <u>\$ 736,474</u>                | <u>\$ 8,321,216</u> | <u>\$ 4,078,393</u> | <u>\$ -</u>  |

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 2. Cash and Investments (Continued)

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates, the Village's investment policy requires diversified investments to eliminate the risk of loss resulting in over-concentration in a specific maturity. However, the Village's investment policy does not specifically identify limits on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk.* State law limits investments in stock equities, corporate bonds and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations (NRSROs). It is the Village's policy to limit its investments in these types to the top rating issued by NRSROs. As of April 30, 2015, the Village's investments in U.S. Government Agencies and Treasuries were rated AAA by Standard & Poor's and AAA by Moody's Investors Service. The Village's investments in the Illinois Funds were rated AAA by Standard & Poor's. The municipal bonds were not rated. Corporate bond ratings ranged from BBB+ to AAA by Standard & Poor's and Baa3 to AAA by Moody's Investors Service.

*Concentration of Credit Risk.* The Village's investment policy requires diversified investments to eliminate the risk of loss resulting in over-concentration in a specific issuer or class of securities. The diversification required is as follows:

- a. Up to a 100% investment in bonds, notes, certificates of indebtedness, treasury bills or other securities now or hereafter issued by the United States of America, its agencies and allowable instrumentalities;
- b. Up to a 90% investment in interest-bearing saving accounts, certificates of deposit or time deposits or any other investments constituting direct obligations of any bank as defined by the Illinois Banking Act, or certificates of deposits with federally insured institutions that are collateralized or insured at levels acceptable to the Village in excess of the \$250,000 provided by the Federal Deposit Insurance Corporation coverage limit; and
- c. Up to a 33% investment in collateralized repurchase agreements, commercial paper, the Illinois Funds or the Illinois Municipal League Liquid Asset Fund.

More than 5% of the Village's investments are in the following U.S. Government Agency: Federal Home Loan Banks. This investment is 6.24% of the Village's total investments.

*Custodial Credit Risk* – For an investment, this is the risk that, in the event of failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The Village's investment policy states that all security transactions, including collateral for any repurchase agreements, entered into by the Village shall be conducted on a delivery versus payment basis, which requires the delivery of securities with an exchange of money for those securities. The policy also states that securities will be held by a third party custodian designated by the Treasurer and evidenced by safekeeping receipts and reports. The U.S. Treasuries, U.S. Government agencies, municipal bonds, and corporate bonds are held by the Village's agent in the Village's name. The Illinois Funds, stock equities and equity mutual funds are not subject to custodial credit risk.

As of April 30, 2015, the Village's fair values of investments that are not included in the totals above are stock equities, equity mutual funds and Illinois Funds of \$12,528,692, \$10,063,100, and \$13,140,842, respectively.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 2. Cash and Investments (Continued)

The cash and investments totaling \$52,355,799 are reported in the financial statements as follows:

|                           | Governmental<br>Activities | Fiduciary<br>Funds   | Component<br>Unit   | Total                |
|---------------------------|----------------------------|----------------------|---------------------|----------------------|
| Cash and cash equivalents | \$ 14,761,069              | \$ 862,103           | \$ 1,004,752        | \$ 16,627,924        |
| Investments               | -                          | 35,727,875           | -                   | 35,727,875           |
| Total                     | <u>\$ 14,761,069</u>       | <u>\$ 36,589,978</u> | <u>\$ 1,004,752</u> | <u>\$ 52,355,799</u> |

#### Note 3. Property Taxes

The Village annually establishes a legal right to the property tax assessments upon the enactment of a tax levy ordinance by the Village Board. These tax assessments are levied in December and attach as an enforceable lien on the previous January 1. Tax bills are prepared by Cook County and issued on or about February 1 and August 1, and are payable in two installments which become due on or about March 1 and September 1. The County collects such taxes and periodically remits them to the Village. Property taxes are recognized as a receivable at the time they are levied. In the governmental activities of the GWFS and the governmental funds of the FFS, since the 2013 tax levy is intended to finance the expenditures for the year ended April 30, 2015, revenue from the entire 2014 tax levy has been deferred for recognition to the year ended April 30, 2016. Property taxes in the pension trust funds are recognized as revenue based on the year they are budgeted to fund; therefore, the 2013 tax levy was recognized as revenue for the year ended April 30, 2015. The 2013 property tax levy, together with any prior levy year collections, has been recognized as revenue of the governmental funds for the year ended April 30, 2015. A 1% reduction of the tax levy amount for collection losses has been made to reduce the property taxes receivable to the estimated amount to be collected.



Village of South Holland, Illinois

Notes to Financial Statements

Note 4. Capital Assets

Governmental Activities

A summary of the changes in capital assets for governmental activities of the Village is as follows:

|   | Balance,<br>May 1,<br>2014 | Additions           | Retirements   | Balance,<br>April 30,<br>2015 |
|---|----------------------------|---------------------|---------------|-------------------------------|
| Governmental activities:                    |                            |                     |               |                               |
| Capital assets not being depreciated        |                            |                     |               |                               |
| Land and rights of way                      | \$ 31,540,121              | \$ 1,580,000        | \$ -          | \$ 33,120,121                 |
| Construction in progress                    | 631,414                    | 1,521,589           | -             | 2,153,003                     |
|   | <u>32,171,535</u>          | <u>3,101,589</u>    | <u>-</u>      | <u>35,273,124</u>             |
| Capital assets being depreciated:           |                            |                     |               |                               |
| Infrastructure                              | 49,154,847                 | -                   | -             | 49,154,847                    |
| Land improvements                           | 4,009,111                  | -                   | -             | 4,009,111                     |
| Municipal buildings and grounds             | 15,066,048                 | 45,830              | -             | 15,111,878                    |
| Equipment                                   | 5,108,622                  | 211,381             | 32,909        | 5,287,094                     |
|   | <u>73,338,628</u>          | <u>257,211</u>      | <u>32,909</u> | <u>73,562,930</u>             |
| Less accumulated depreciation for:          |                            |                     |               |                               |
| Infrastructure                              | 27,621,005                 | 678,320             | -             | 28,299,325                    |
| Land improvements                           | 1,481,680                  | 183,108             | -             | 1,664,788                     |
| Municipal buildings and grounds             | 5,125,495                  | 293,620             | -             | 5,419,115                     |
| Equipment                                   | 3,494,864                  | 373,187             | 32,909        | 3,835,142                     |
|   | <u>37,723,044</u>          | <u>1,528,235</u>    | <u>32,909</u> | <u>39,218,370</u>             |
| Total capital assets being depreciated, net | <u>35,615,584</u>          | <u>(1,271,024)</u>  | <u>-</u>      | <u>34,344,560</u>             |
| Governmental activities capital assets, net | <u>\$ 67,787,119</u>       | <u>\$ 1,830,565</u> | <u>\$ -</u>   | <u>\$ 69,617,684</u>          |

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 4. Capital Assets (Continued)**

Business-Type Activities

A summary of changes in capital assets for business-type activities of the Village is as follows:

|   | Balance,<br>May 1,<br>2014 | Additions           | Retirements | Balance,<br>April 30,<br>2015 |
|---|----------------------------|---------------------|-------------|-------------------------------|
| Business-type activities:                       |                            |                     |             |                               |
| Capital assets being depreciated:               |                            |                     |             |                               |
| Water system                                    | \$ 12,654,936              | \$ -                | \$ -        | \$ 12,654,936                 |
| Buildings                                       | 2,603,574                  | -                   | -           | 2,603,574                     |
| Operating equipment                             | 3,773,621                  | -                   | -           | 3,773,621                     |
|   | <u>19,032,131</u>          | <u>-</u>            | <u>-</u>    | <u>19,032,131</u>             |
| Less accumulated depreciation for:              |                            |                     |             |                               |
| Waterworks system                               | 5,741,433                  | 213,241             | -           | 5,954,674                     |
| Buildings                                       | 1,460,737                  | 59,969              | -           | 1,520,706                     |
| Operating equipment                             | 1,337,610                  | 100,370             | -           | 1,437,980                     |
|   | <u>8,539,780</u>           | <u>373,580</u>      | <u>-</u>    | <u>8,913,360</u>              |
| Total capital assets being<br>depreciated, net  | <u>10,492,351</u>          | <u>(373,580)</u>    | <u>-</u>    | <u>10,118,771</u>             |
| Business-type activities capital<br>assets, net | <u>\$ 10,492,351</u>       | <u>\$ (373,580)</u> | <u>\$ -</u> | <u>\$ 10,118,771</u>          |

Village of South Holland, Illinois

Notes to Financial Statements

Note 4. Capital Assets (Continued)

Component Unit

A summary of changes in capital assets for the component unit of the Village is as follows:

|                                       | Balance,<br>May 1,<br>2014 | Additions           | Retirements | Balance,<br>April 30,<br>2015 |
|---------------------------------------|----------------------------|---------------------|-------------|-------------------------------|
| Component unit:                       |                            |                     |             |                               |
| Capital assets being depreciated:     |                            |                     |             |                               |
| Library building                      | \$ 6,273,780               | \$ -                | \$ -        | \$ 6,273,780                  |
| Infrastructure                        | 350,164                    | -                   | -           | 350,164                       |
| Land improvements                     | 49,868                     | -                   | -           | 49,868                        |
| Equipment                             | 31,032                     | -                   | -           | 31,032                        |
|                                       | <u>6,704,844</u>           | -                   | -           | <u>6,704,844</u>              |
| Less accumulated depreciation for:    |                            |                     |             |                               |
| Library building                      | 4,432,368                  | 125,476             | -           | 4,557,844                     |
| Infrastructure                        | 45,520                     | 7,003               | -           | 52,523                        |
| Land improvements                     | 1,247                      | 1,247               | -           | 2,494                         |
| Equipment                             | 11,379                     | 2,069               | -           | 13,448                        |
|                                       | <u>4,490,514</u>           | <u>135,795</u>      | -           | <u>4,626,309</u>              |
| Capital assets being depreciated, net | <u>\$ 2,214,330</u>        | <u>\$ (135,795)</u> | <u>\$ -</u> | <u>\$ 2,078,535</u>           |

Depreciation was charged to functions/activities as follows:

|                    | Governmental<br>Activities | Business-Type<br>Activities | Component<br>Unit |
|--------------------|----------------------------|-----------------------------|-------------------|
| General government | \$ 932,427                 | \$ -                        | \$ -              |
| Public safety      | 334,710                    | -                           | -                 |
| Public works       | 261,098                    | -                           | -                 |
| Water              | -                          | 373,580                     | -                 |
| Library            | -                          | -                           | 135,795           |
|                    | <u>\$ 1,528,235</u>        | <u>\$ 373,580</u>           | <u>\$ 135,795</u> |

**Village of South Holland, Illinois**

**Notes to Financial Statements**

**Note 5. Long-Term Obligations**

The following is a summary of long-term obligation transactions of the Village's governmental activities for the year ended April 30, 2015:

|  | May 1, 2014          | Additions           | Reductions          | April 30, 2015       | Due Within One Year |
|--|----------------------|---------------------|---------------------|----------------------|---------------------|
| General obligation bonds                 | \$ 6,675,000         | \$ -                | \$ 1,040,000        | \$ 5,635,000         | \$ 450,000          |
| Discount on general obligation bonds     | (18,039)             | -                   | (1,557)             | (16,482)             | -                   |
|  | <u>6,656,961</u>     | <u>-</u>            | <u>1,038,443</u>    | <u>5,618,518</u>     | <u>450,000</u>      |
| General obligation TIF bonds             | 12,665,000           | 5,885,000           | 6,730,000           | 11,820,000           | 675,000             |
| Premium on general obligation TIF bonds  | -                    | 498,477             | 3,776               | 494,701              | -                   |
| Discount on general obligation TIF bonds | (18,295)             | (19,062)            | (1,725)             | (35,632)             | -                   |
|  | <u>12,646,705</u>    | <u>6,364,415</u>    | <u>6,732,051</u>    | <u>12,279,069</u>    | <u>1,125,000</u>    |
| Capital appreciation bonds               | 2,600,882            | 103,361             | -                   | 2,704,243            | 650,000             |
| Capital lease                            | 89,934               | -                   | 22,142              | 67,792               | 24,071              |
| Compensated absences                     | 557,602              | 613,779             | 557,602             | 613,779              | 613,779             |
| Other postemployment benefits            | 6,816,953            | 982,505             | 455,234             | 7,344,224            | -                   |
|  | <u>\$ 29,279,103</u> | <u>\$ 8,064,060</u> | <u>\$ 8,783,330</u> | <u>\$ 28,559,833</u> | <u>\$ 2,838,779</u> |

Additions include \$103,361 in accreted interest on capital appreciation bonds which are included in long-term liabilities.

The General Fund is typically used to liquidate compensated absences and other postemployment benefits.

The following is a summary of changes in long-term debt transactions of the Village's business-type activities for the year ended April 30, 2015:

|                      | May 1, 2014         | Additions        | Reductions        | April 30, 2015      | Due Within One Year |
|----------------------|---------------------|------------------|-------------------|---------------------|---------------------|
| IEPA Loan            | \$ 3,534,541        | \$ -             | \$ 170,942        | \$ 3,363,599        | \$ 173,086          |
| Compensated absences | 38,603              | 43,132           | 38,603            | 43,132              | 43,132              |
|                      | <u>\$ 3,573,144</u> | <u>\$ 43,132</u> | <u>\$ 209,545</u> | <u>\$ 3,406,731</u> | <u>\$ 216,218</u>   |

The following is a summary of changes in compensated absences of the Village's component unit for the year ended April 30, 2015:

|                      | May 1, 2014 | Additions | Reductions | April 30, 2015 | Due Within One Year |
|----------------------|-------------|-----------|------------|----------------|---------------------|
| Compensated absences | \$ 47,549   | \$ 53,406 | \$ 47,549  | \$ 53,406      | \$ 53,406           |

**Village of South Holland, Illinois**

**Notes to Financial Statements**

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**Note 5. Long-Term Obligations (Continued)**

Details of the Village's long-term obligations as of April 30, 2015, are as follows:

General Obligation Bonds:

A general obligation corporate purpose bond issue for the improvement of public streets and other Village public infrastructure dated June 15, 2005 provides for the serial retirement of the principal semiannually on December 15 and June 15, principal retired will be \$395,000 in fiscal year 2016, and \$410,000 in fiscal year 2017. Interest is payable on June 15 and December 15 at rates between 3.70% and 4.25%. The remainder of the principal balance was partially refunded in advance through the general obligation series 2012 issuance. \$ 805,000

A general obligation corporate purpose bond issued for refunding the prior issue of 2005 associated with the improvement of public streets and other Village infrastructure, dated December 20, 2012 provides for serial retirement of the principal annually on December 15. Principal retired will be \$55,000 in fiscal year 2016, \$55,000 in fiscal year 2017, \$480,000 in fiscal year 2018, \$490,000 in fiscal year 2019, \$500,000 in fiscal year 2020, \$515,000 in fiscal year 2021, \$520,000 in fiscal year 2022, \$535,000 in fiscal year 2023, \$550,000 in fiscal year 2024, \$555,000 in fiscal year 2025 and \$575,000 in fiscal year 2026. Interest is payable between rates of 2.0% and 2.3%. These bonds are intended to be financed from incremental taxes and not from the extended tax levy. 4,830,000

**Total general obligation bonds** 5,635,000

General Obligation TIF Bonds:

A general obligation corporate purpose bond issue for capital infrastructure improvements, associated with the Route 6 TIF, dated November 28, 2006 provides for the serial retirement of the principal annually on December 15. Principal retired will be \$395,000 in fiscal year 2016 and \$415,000 in fiscal year 2017. Interest is payable on June 15 and December 15 at rates between 3.95% and 4.05%. 810,000

A general obligation corporate purpose bond issue for property acquisitions related to the Downtown TIF reconstruction dated March 27, 2007 provides for the serial retirement of the principal annually on December 15. Principal retired will be \$85,000 in fiscal year 2016. Interest is payable on June 15 and December 15 at a rate of 5.05%. The remainder of the principle balance was partially refunded in advance through general obligation series 2015. 85,000

**Village of South Holland, Illinois**

**Notes to Financial Statements**

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**Note 5. Long-Term Obligations (Continued)**

General Obligation TIF Bonds (Continued):

A general obligation corporate purpose bond issued for redevelopment costs associated with the Downtown Tax Incremental Financing District dated March 27, 2007 provides for the retirement of the principal on December 15 at a rate of \$140,000 in fiscal year 2016. Interest is payable on June 15 and December 15 at a rate of 3.80%. These bonds are intended to be financed from incremental taxes and not from the extended tax levy. The remainder of the principle balance was partially refunded in advance through general obligation series 2015.

\$ 140,000

A general obligation corporate purpose bond issued for refunding the prior issue of 2006 associated with Route 6/South Park Avenue Tax Incremental Financing District, dated December 20, 2012 provides for serial retirement of the principal annually on December 15. Principal retired will be \$55,000 in fiscal year 2016, \$55,000 in fiscal year 2017, \$485,000 in fiscal year 2018, \$500,000 in fiscal year 2019, \$505,000 in fiscal year 2020, \$515,000 in fiscal year 2021, \$535,000 in fiscal year 2022, \$545,000 in fiscal year 2023, \$555,000 in fiscal year 2024, \$570,000 in fiscal year 2025 and \$580,000 in fiscal year 2026. Interest is payable between rates of 2.0% and 2.3%. These bonds are intended to be financed from incremental taxes and not from the extended tax levy.

4,900,000

A general obligation corporate purpose bond issued for refunding the prior issue of 2007A associated with Downtown Tax Incremental Financing District, dated February 21, 2007 provides for serial retirement of the principal annually on December 15. Principal retired will be \$140,000 in fiscal year 2017, \$155,000 in fiscal year 2018, \$175,000 in fiscal year 2019, \$195,000 in fiscal year 2020, \$210,000 in fiscal year 2021, \$235,000 in fiscal year 2022, \$255,000 in fiscal year 2023, \$280,000 in fiscal year 2024, \$310,000 in fiscal year 2025, \$340,000 in fiscal year 2026, and \$370,000 in fiscal year 2027. Interest is payable between rates of 1.5% and 3.3%. These bonds are intended to be financed from incremental taxes and not from the extended tax levy.

2,665,000

A general obligation corporate purpose bond issued for refunding the prior issue of 2007C associated with Downtown Tax Incremental Financing District, dated February 21, 2007 provides for serial retirement of the principal annually on December 15. Principal retired will be \$140,000 in fiscal year 2017, \$160,000 in fiscal year 2018, \$185,000 in fiscal year 2019, \$215,000 in fiscal year 2020, \$245,000 in fiscal year 2021, \$280,000 in fiscal year 2022, \$310,000 in fiscal year 2023, \$350,000 in fiscal year 2024, \$395,000 in fiscal year 2025, \$445,000 in fiscal year 2026, and \$495,000 in fiscal year 2027. Interest is payable between rates of 4.0% and 5.0%. These bonds are intended to be financed from incremental taxes and not from the extended tax levy.

3,220,000

**Total general obligation TIF bonds** 11,820,000

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 5. Long-Term Obligations (Continued)**

A general obligation capital appreciation bond issue for Veterans Park reconstruction dated March 27, 2007 provides for the serial retirement of the principal annually on December 15. Principal retired will be \$466,174 in fiscal year 2016, \$446,602 in fiscal year 2017, \$427,427 in fiscal year 2018, \$409,149 in fiscal year 2019, and \$252,550 in fiscal year 2020. Interest is payable on June 15 and December 15 at rates between 3.85% and 4.04%. Included in the principal balance outstanding is \$702,341 of accumulated accreted interest.

2,704,243

A capital lease purchase agreement entered into with Muncipal Asset Management, Inc. dated September 23, 2013 provides for the serial retirement of principal annually on September 23. Principal retired will be \$24,071 in fiscal year 2016, \$26,169 in fiscal year 2017, and \$17,552 in fiscal year 2017. Interest is payable on September 23 at a rate 9.77%.

67,792

**Total long-term debt obligations**

\$ 20,227,035

The future debt service requirements to amortize the total long-term debt obligations of the Village, excluding compensated absences and other postemployment benefits, including interest as of April 30, 2015, are as follows:

| <u>Fiscal Year</u>            | <u>Principal</u>            | <u>Interest</u>            | <u>Total</u>                |
|-------------------------------|-----------------------------|----------------------------|-----------------------------|
| 2016                          | \$ 1,615,245                | \$ 588,787                 | \$ 2,204,032                |
| 2017                          | 1,687,771                   | 646,581                    | 2,334,352                   |
| 2018                          | 1,724,979                   | 621,808                    | 2,346,787                   |
| 2019                          | 1,759,149                   | 610,531                    | 2,369,680                   |
| 2020                          | 1,667,550                   | 507,130                    | 2,174,680                   |
| 2021-2025                     | 8,265,000                   | 1,158,505                  | 9,423,505                   |
| 2026-2027                     | 2,805,000                   | 132,905                    | 2,937,905                   |
|                               | <u>19,524,694</u>           | <u>4,266,247</u>           | <u>23,790,941</u>           |
| Accumulated accreted interest | 702,341                     | (702,341)                  | -                           |
|                               | <u><u>\$ 20,227,035</u></u> | <u><u>\$ 3,563,906</u></u> | <u><u>\$ 23,790,941</u></u> |

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 5. Long-Term Obligations (Continued)

The future debt service requirements to amortize the total long-term debt obligations of the Village's business-type activities, excluding compensated absences, including interest as of April 30, 2015, are as follows:

| <u>Fiscal Year</u> | <u>Principal</u>    | <u>Interest</u>   | <u>Total</u>        |
|--------------------|---------------------|-------------------|---------------------|
| 2016               | \$ 173,086          | \$ 41,506         | \$ 214,592          |
| 2017               | 175,256             | 39,335            | 214,591             |
| 2018               | 177,454             | 37,138            | 214,592             |
| 2019               | 179,679             | 34,913            | 214,592             |
| 2020               | 181,932             | 32,660            | 214,592             |
| 2021-2025          | 944,456             | 128,504           | 1,072,960           |
| 2026-2030          | 1,005,173           | 67,786            | 1,072,959           |
| 2031-2033          | 526,563             | 9,913             | 536,476             |
|                    | <u>\$ 3,363,599</u> | <u>\$ 391,755</u> | <u>\$ 3,755,354</u> |

#### *Economic Gain/Loss on Refunded Bonds*

On April 6, 2015, the Village issued \$5,885,000 in General Obligation Refunding Bonds Series 2015A and 2015B with an average interest 3.6% to partially advance refund the \$4,415,000 General TIF Obligation Bonds Series 2007A with an average interest rate of 5.4% and \$4,150,000 General TIF Obligation Bond Series 2007C with an average interest rate of 3.9%. The proceeds of \$6,387,091 were paid to paying agent and placed in a trust until the bonds are called. The refunding resulted in a refunding loss approximating \$277,000, had no effect on the life of the bonds, and decreased the Village's future debt service by approximately \$642,000. In previous years, the Village defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide all future debt service payments on the old bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the Village's financial statements. As of April 30, 2015, \$6,110,000 of the bonds are outstanding, which are considered defeased.

Substantially all Village employees are covered under one of the following employee retirement plans:

#### Illinois Municipal Retirement Fund

*Plan Description.* The Village's defined benefit pension plan for regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The Village plan is affiliated with the Illinois Municipal Retirement Fund ("IMRF"), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at [www.imrf.org](http://www.imrf.org).



**Village of South Holland, Illinois**

**Notes to Financial Statements**

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

Information related to the employer's contributions and three-year trend information is on a fiscal year basis. The actuarial information and schedule of funding progress are on a calendar year basis as that is the year used by IMRF.

*Funding Policy.* As set by statute, the Village's regular plan members are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The Village's annual required contribution rates for calendar years ended December 31, 2015 and 2014 were 25.31 percent and 24.99 percent, respectively. The Village also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Annual Pension Cost.* The following table shows the components of the Village's annual pension costs for the fiscal year ended April 30, 2015, the amount actually contributed to the plan, and changes in the Village's net pension obligation to the plan:

|   |                          |
|---|--------------------------|
| Annual required contribution                  | \$ 1,232,559             |
| Interest on net pension obligation            | 16,772                   |
| Adjustment to annual requirement contribution | <u>(11,989)</u>          |
| Annual pension cost                           | 1,237,342                |
| Contributions made                            | <u>1,232,559</u>         |
| Increase in pension obligation                | 4,783                    |
| Net pension obligation, beginning of year     | <u>227,431</u>           |
| Net pension obligation, end of year           | <u><u>\$ 232,214</u></u> |

Of the net pension obligation above, \$174,607 is reflected in the Village's government-wide financial statements, and the remaining \$57,607 is reflected in the Library's financial statements.

Trend Information

| Actuarial<br>Valuation<br>Date | Annual<br>Pension Cost<br>(APC) | Percentage<br>of APC<br>Contributed | Village Net<br>Pension<br>Obligation | Library Net<br>Pension<br>Obligation |
|--------------------------------|---------------------------------|-------------------------------------|--------------------------------------|--------------------------------------|
| 12/31/2014                     | \$ 1,232,327                    | 100%                                | \$ 174,607                           | \$ 57,607                            |
| 12/31/2013                     | 1,204,746                       | 95%                                 | 182,486                              | 44,945                               |
| 12/31/2012                     | 1,188,074                       | 94%                                 | 173,950                              | 48,798                               |

**Note 6. Pension and Retirement Plan Commitments (Continued)**

The required contributions for 2014 were determined as part of the December 31, 2012, actuarial valuations using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2012, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.0 percent a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4 percent to 10.0 percent per year depending on age and service, attributable to seniority/merit, and (d) post-retirement benefit increases of 3.0 percent annually. The actuarial value of the Village's regular plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 20 percent corridor between the actuarial and market value of assets. The Village's regular plan's unfunded actuarial accrued liability at December 31, 2012 is being amortized as a level percentage of projected payroll on an open 29-year basis.

*Funded Status and Funding Progress.* As of December 31, 2014, the most recent actuarial valuation date, the plan was 62.58 percent funded. The actuarial accrued liability for benefits was \$14,995,300 the actuarial value of assets was \$9,383,636, resulting in an underfunded actuarial accrued liability ("UAAL") of \$5,611,664. The covered payroll for calendar year 2013 (annual payroll of active employees covered by the plan) was \$4,850,256 and the ratio of UAAL to covered payroll was 116 percent.

The schedule of funding progress, presented as required supplemental information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

***Police Pension Fund – GASB Statement No. 67 Disclosures***

Summary of Significant Accounting Policies

*Basis of Accounting:*

The financial statements for the Police Pension Fund are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Administrative costs are financed through investment earnings. No stand-alone statements are issued for the defined benefit pension plan.

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Police Pension Fund – GASB Statement No. 67 Disclosures (Continued)***

Due to the fact that the Police Pension Plan does not issue stand-alone statements, the Village is required to report the implementation requirements related to GASB Statement No. 67, *Financial Reporting for Pension Plans*, for the year ending April 30, 2015.

Plan Description

*Plan administration:*

Police-sworn personnel are covered by the Police Pension Plan, which is a defined benefit single-employer pension plan administered by the Village of South Holland. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Article 3 of the Illinois Pension Code and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund. An actuarial valuation was performed as of April 30, 2015, and, accordingly, the most recent available information has been presented.

Management of the Police Pension Plan is vested in the Police Pension Board which consists of five members, two members are elected from and by the active police, one is elected from and by the retiree beneficiaries and two are appointed by the Mayor with the approval of the Village Board of Trustees. There was a change in the makeup of the Board during fiscal year 2015.

*Plan Membership:*

At April 30, 2014, the Police Pension Plan membership consisted of:

|   |                  |
|---|------------------|
| Inactive plan members or their beneficiaries currently receiving their benefits | 30               |
| Inactive plan members entitled to but not yet receiving benefits                | 1                |
| Active plan members   | <u>46</u>        |
| <b>Total</b>  | <u><u>77</u></u> |

*Benefits provided:*

The Illinois Pension Code (40 ILCS 5/Art. 3) is the authority under which pension benefit terms are established. The Police Pension Plan provides retirement benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years, and 1% of such salary for each additional year of service over 30 years, to a maximum of 75% of such salary.

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Police Pension Fund – GASB Statement No. 67 Disclosures (Continued)***

Covered employees hired on or after January 1, 2011 attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive an annual retirement benefit of 2.5% of final average salary for each year of service, with a maximum salary cap of \$106,800 as of January 1, 2011. The maximum salary cap increases each year thereafter. The monthly benefit of a police officer hired before January 1, 2011, who retired with 20 or more years of services after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter. The monthly pension of a police officer hired on or after January 1, 2011, shall be increased annually, following the later of the first anniversary date of retirement or the month following the attainment of age 60, but the lessor of 3% or one half of the consumer price index. Employees with at least 10 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit.

*Contributions:*

Covered employees are required to contribute 9.91% of their base salary to the plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Illinois Pension Code (40 ILCS 5/Art. 3) establishes the contribution requirements of the Village. The annual requirement is equal to (1) the normal cost of the pension fund for the year plus (2) an amount sufficient to bring the total assets of the pension fund up to 90% of the actuarial liabilities of the pension fund by April 30, 2041. Only the State legislature can amend the contribution requirements. For the year ended April 30, 2015, the statutory minimum which the Village was required to contribute was \$1,089,522, or 31.03% of member payroll, to the Police Pension Fund.

Investments

*Investment policy:*

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Police Pension Board by a majority vote of its members. It is the policy of the Police Pension Board to pursue an investment strategy that minimizes risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. See Note 2 for more details on the Police Pension's investment policy. The following is the Board's adopted asset allocation policy as of April 30, 2015:

| <u>Asset Class</u>        | <u>Minimum Target Asset Allocation</u> | <u>Maximum Target Asset Allocation</u> |
|---------------------------|--|--|
| Cash and Cash Equivalents | 0%                                     | 20%                                    |
| Fixed Income              | 0%                                     | 75%                                    |
| Equities                  | 15%                                    | 75%                                    |

The long-term expected rate of return on pension plan investments was determined using a building-block method. The best estimate of future real rates of return are developed for each of the major asset classes. Future real rates of return are weighted based on the target asset allocation as adopted by the

Village of South Holland, Illinois

Notes to Financial Statements

**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Police Pension Fund – GASB Statement No. 67 Disclosures (Continued)***

Investments (Continued)

Board within the investment policy. Expected inflation is added back in. Adjustment is made to reflect geometric returns. The following are the expected long-term expected arithmetic real rates of return by asset class as of April 30, 2015:

| <u>Asset Class</u>           | <u>Long-Term<br/>Expected Rate<br/>of Return</u> | <u>Long-Term<br/>Inflation<br/>Expectations</u> | <u>Long-Term<br/>Expected Real<br/>Rate of Return</u> |
|------------------------------|--|---|---|
| Cash and Cash Equivalents    | 2.00%  | 2.00%   | 0.00%   |
| Fixed Income:                |  |   |   |
| US Treasuries                | 4.30%  | 2.50%   | 1.75%   |
| US Agencies                  | 4.50%  | 2.50%   | 2.00%   |
| Taxable Municipal Securities | 4.50%  | 2.50%   | 2.00%   |
| Corporate Bonds              | 5.00%  | 2.50%   | 2.50%   |
| High-Yield Fixed Income      | 6.00%  | 2.50%   | 3.50%   |
| Emerging Market Fixed Income | 6.50%  | 2.50%   | 4.00%   |
| Equities:                    |  |   |   |
| International Equities       | 7.50%  | 2.50%   | 5.00%   |
| US Large-Cap Equities        | 7.80%  | 2.50%   | 5.25%   |
| US Mid-Cap Equities          | 7.50%  | 2.50%   | 5.00%   |
| US Small-Cap Equities        | 7.80%  | 2.50%   | 5.25%   |
| Alternatives:                |  |   |   |
| Real Estate                  | 6.80%  | 2.50%   | 4.50%   |
| Global Infrastructure        | 7.30%  | 2.50%   | 4.75%   |
| Natural Resources            | 3.80%  | 2.50%   | 1.25%   |

*Method used to value investments:*

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

*Significant Investments*

Information on significant investments is presented in Note 2 under “Concentration of Credit Risk.”

*Rate of return:*

For the year ended April 30, 2015, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 8.42 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 6. Pension and Retirement Plan Commitments (Continued)

##### *Police Pension Fund – GASB Statement No. 67 Disclosures (Continued)*

###### Net Pension Liability of the Village

The components of the net pension liability of the Village at April 30, 2015, are as follows:

|  |                      |
|--|----------------------|
| Total pension liability  | \$ 34,971,807        |
| Plan fiduciary net position  | <u>24,252,483</u>    |
| Village's net pension liability  | <u>\$ 10,719,324</u> |
| Plan fiduciary net position as a percentage of the total pension liability | 69.35%               |

The total pension liability was determined by an actuarial valuation as of April 30, 2014, using the following methods and actuarial assumptions, applied to all periods included in the measurement and rolled forward to April 30, 2015:

###### Methods and Assumptions

|  |   |
|--|---|
| Valuation date   | April 30, 2014  |
| Actuarial cost method  | Entry Age Normal                                      |
| Amortization method  | Level Percentage of Payroll Closed                    |
| Discount Rate used for the Total Pension Liability   | 7.25%   |
| Long-Term Expected Rate of Return on Plan Assets   | 7.25%   |
| High Quality 20-Year Tax-Exempt G.O. Bond Rate<br>(based on the Bond Buyer 20-Bond GO Index) | 3.62%   |
| Projected Individual Salary Increases  | 5.00%   |
| Projected Increase in Total Payroll  | 3.00%   |
| Inflation Rate Included  | 3.00%   |
| Actuarial assumptions:   |   |
| Mortality Table  | RP 2000 CHBCA   |
| Retirement Rates   | 2012 Illinois Department of Insurance, 100% by age 70 |
| Disability Rates   | 2012 Illinois Department of Insurance                 |
| Termination Rates  | 2012 Illinois Department of Insurance                 |
| Percent Married  | 80%   |

The actuarial assumptions used in the April 30, 2014 valuation were based on the results of an actuarial assumption study based on the results of an actuarial experience study conducted by the Illinois Department of Insurance dated September 26, 2012. The study was performed by the Illinois Department of Insurance, which provides a variety of actuarial and other services to Police and Firefighter Pension Funds across the State of Illinois.

###### *Discount rate:*

The discount rate used to measure the total pension liability is 7.25 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Cash flow projections are used to determine the extent to which the Plan's future net position will be able to cover future benefit payments.

Village of South Holland, Illinois

Notes to Financial Statements

**Note 6. Pension and Retirement Plan Commitments (Continued)**

To the extent future benefit payments are covered by the Plan's projected net position, the expected long-term rate of return on plan assets is used to determine the portion of the net pension liability associated with those payments. To the extent future benefit payments are not covered by the Plan's projected net position, the municipal bond rate is used to determine the portion of the net pension liability associated with those payments. The Plan's projected net position is expected to cover future benefit payments in full for the current members for the next 91 years. Therefore, the long-term expected rate of return on pension plan assets was applied only to those years and for the remaining years the municipal bond rate was used.

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the net pension liability of the Village as of the valuation date of April 30, 2014, calculated using the discount rate of 7.25 percent, as well as what the Villages net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate.

|                                 | 1% Decrease<br>6.25% | Current<br>Discount Rate<br>7.25% | 1% Increase<br>8.25% |
|---------------------------------|----------------------|-----------------------------------|----------------------|
| Village's net pension liability | \$ 14,950,069        | \$ 10,673,564                     | \$ 7,135,351         |

The schedule of changes in net pension liability, total pension liability and related ratios and investment returns and the schedule of contributions are presented as Required Supplementary Information ("RSI") following the notes to the financial statements.

**Police Pension Fund – GASB Statement No. 27 Disclosures**

The following discussions are specific to the Village's current year financial statements and differ, in certain respects, from those presented on previous pages, which were included as part of the implementation of GASB 67 at the Pension Plan level. Effective for fiscal years ending on or after April 30, 2016, the following disclosures will no longer apply to the Village's financial statements, due to the required implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, as discussed in Note 11.

Annual Pension Cost and Net Pension Benefit

The Village's most recent actuarial valuation done in accordance with GASB Statement No. 27 was performed as of April 30, 2014. The Village's annual pension cost and net pension obligation were rolled forward to April 30, 2015 as follows:

|   |                           |
|---|---------------------------|
| Annual required contribution                  | \$ 1,089,522              |
| Interest on net pension obligation            | (17,665)                  |
| Adjustment to annual requirement contribution | 11,662                    |
| Annual pension cost                           | <u>1,083,519</u>          |
| Contributions made                            | <u>963,590</u>            |
| Decrease in pension (asset)                   | 119,929                   |
| Net pension (asset) beginning of year         | <u>(218,242)</u>          |
| Net pension (asset) end of year               | <u><u>\$ (98,313)</u></u> |

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Police Pension Fund – GASB Statement No. 27 Disclosures (Continued)***

Trend Information

Three-Year Trend Information – Police Pension Trust Fund

Trend Information

| Fiscal<br>Year<br>Ended  | Annual<br>Pension Cost<br>(APC) | Percentage<br>of APC<br>Contributed | Net<br>Pension<br>Obligation (Asset) |
|--|---------------------------------|-------------------------------------|--------------------------------------|
| 4/30/2015  | \$ 1,083,519                    | 89%                                 | \$ (98,313)                          |
| 4/30/2014  | 951,018                         | 99%                                 | (218,242)                            |
| 4/30/2013  | 815,430                         | 111%                                | (227,242)                            |
| Valuation Date   |                                 |                                     | April 30, 2014                       |
| Percent Funded   |                                 |                                     | 77.18%                               |
| Actuarial accrued liability for benefits                                       |                                 |                                     |                                      |
| Actuarial value of assets  |                                 |                                     | 11,564,465                           |
| Unfunded actuarial accrued<br>accrued liability (UAAL)                         |                                 |                                     | 3,434,718                            |
| Covered payroll (annual payroll of<br>active employees covered by<br>the Plan) |                                 |                                     | 1,848,853                            |
| Ratio of UAAL covered payroll  |                                 |                                     | 186%                                 |

The schedule of funding progress presented in the RSI following the notes the financial statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Methods and Assumptions

|                                       |                                    |
|---------------------------------------|------------------------------------|
| Valuation date                        | April 30, 2014                     |
| Actuarial cost method                 | Entry Age Normal                   |
| Actuarial Value of Assets             | 5 Year Average Market Value        |
| Amortization method                   | Level Percentage of Payroll Closed |
| Remaining Amortization Period         | 27 Years                           |
| Investment rate of return             | 7.25%                              |
| Projected Individual Salary Increases | 5.00%                              |
| Projected Increase in Total Payroll   | 3.00%                              |
| Inflation Rate Included               | 3.00%                              |
| Cost-of-living adjustments            |                                    |
| Tier 1, per year, compounded          | 3.00%                              |
| Tier 2, per year, simple              | 2.00%                              |
| Mortality Table                       | RP 2000 CHBCA                      |



Village of South Holland, Illinois

Notes to Financial Statements

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Firefighters' Pension Fund – GASB Statement No. 67 Disclosures***

**Summary of Significant Accounting Policies**

*Basis of Accounting:*

The financial statements for the Firefighters' Pension Fund are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Administrative costs are financed through investment earnings.

No stand-alone statements are issued for the defined benefit pension plan. Due to the fact that the Firefighters' Pension Plan does not issue stand-alone statements, the Village is required to report the implementation requirements related to GASB Statement No. 67, *Financial Reporting for Pension Plans*, for the year ending April 30, 2015.

**Summary of Significant Accounting Policies (Continued)**

Plan Description

*Plan administration:*

Sworn firefighter personnel are covered by the Firefighters' Pension Plan, which is a defined benefit single-employer pension plan administered by the Village of South Holland. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Article 4 of the Illinois Pension Code and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund. The Village's most recent actuarial valuation was performed as of April 30, 2014, and, accordingly, the most recent available information has been presented.

Management of the Fire Pension Plan is vested in the Fire Pension Board which consists of five members, two members are elected from and by the active police, one is elected from and by the retiree beneficiaries and two are appointed by the Mayor with the approval of the Village Board of Trustees. There was a change in the makeup of the Board during fiscal year 2015.

*Plan Membership:*

At April 30, 2014, the Firefighters' Pension Plan membership consisted of:

|   |                         |
|---|-------------------------|
| Inactive plan members or their beneficiaries currently receiving benefits | 12                      |
| Inactive plan members entitled to but not yet receiving benefits          | -                       |
| Active plan members   | <u>23</u>               |
| <b>Total</b>  | <b><u><u>35</u></u></b> |

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 6. Pension and Retirement Plan Commitments (Continued)

##### *Firefighters' Pension Fund – GASB Statement No. 67 Disclosures (Continued)*

###### Plan Description (Continued)

###### *Benefits provided:*

The Illinois Pension Code (40 ILCS 5/Art. 4) is the authority under which pension benefit terms are established. The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years, and 1% of such salary for each additional year of service over 30 years, to a maximum of 75% of such salary.

Covered employees hired on or after January 1, 2011 attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive an annual retirement benefit of 2.5% of final average salary for each year of service, with a maximum salary cap of \$106,800 as of January 1, 2011. The maximum salary cap increases each year thereafter. The monthly benefit of a police officer hired before January 1, 2011, who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter. The monthly pension of a police officer hired on or after January 1, 2011, shall be increased annually, following the later of the first anniversary date of retirement or the month following the attainment of age 60, but the lessor of 3% or one half of the consumer price index. Employees with at least 10 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit.

###### *Contributions:*

Covered firefighter employees are required to contribute 9.455% of their base salary to the plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Illinois Pension Code (40 ILCS 5/Art. 4) establishes the contribution requirements of the Village. The annual requirement is equal to (1) the normal cost of the pension fund or 7.5% of the salaries and wages to be paid to firefighters for the year involved, whichever is greater, plus (2) an annual amount sufficient to bring the total assets of the pension fund up to 90% of the total actuarial liabilities of the pension fund by December 31, 2040. Only the State legislature can amend the contribution requirements. For the year ended April 30, 2015, the statutory minimum which the Village was required to contribute was \$495,755, or 26.81% of member payroll, to the Firefighters' Pension Fund.

###### Investments

###### *Investment policy:*

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Firefighters' Pension Board by a majority vote of its members. It is the policy of the Firefighters' Pension Board to pursue an investment strategy that minimizes risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to

Village of South Holland, Illinois

Notes to Financial Statements

**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Firefighters' Pension Fund – GASB Statement No. 67 Disclosures (Continued)***

Investments (Continued)

refrain from dramatically shifting asset class allocations over short time spans. See Note 2 for more details on the Firefighters' Pension's investment policy. The following is the Board's adopted asset allocation policy as of April 30, 2015:

| <b>Asset Class</b>        | <b>Minimum Target Asset Allocation</b> | <b>Maximum Target Asset Allocation</b> |
|---------------------------|--|--|
| Cash and Cash Equivalents | 0%                                     | 20%                                    |
| Fixed Income              | 0%                                     | 75%                                    |
| Equities                  | 15%                                    | 75%                                    |

The long-term expected rate of return on pension plan investments was determined using a building-block method. The best estimate of future real rates of return are developed for each of the major asset classes. Future real rates of return are weighted based on the target asset allocation as adopted by the Board within the investment policy. Expected inflation is added back in. Adjustment is made to reflect geometric returns. The following are the expected long-term expected arithmetic real rates of return by asset class as of April 30, 2015:

| <b>Asset Class</b>           | <b>Long-Term Expected Rate of Return</b> | <b>Long-Term Inflation Expectations</b> | <b>Long-Term Expected Real Rate of Return</b> |
|------------------------------|--|---|---|
| Cash and Cash Equivalents    | 2.00%                                    | 2.00%                                   | 0.00%   |
| Fixed Income:                |  |   |   |
| US Treasuries                | 4.30%                                    | 2.50%                                   | 1.75%   |
| US Agencies                  | 4.50%                                    | 2.50%                                   | 2.00%   |
| Taxable Municipal Securities | 4.50%                                    | 2.50%                                   | 2.00%   |
| Corporate Bonds              | 5.00%                                    | 2.50%                                   | 2.50%   |
| High-Yield Fixed Income      | 6.00%                                    | 2.50%                                   | 3.50%   |
| Emerging Market Fixed Income | 6.50%                                    | 2.50%                                   | 4.00%   |
| Equities:                    |  |   |   |
| International Equities       | 7.50%                                    | 2.50%                                   | 5.00%   |
| US Large-Cap Equities        | 7.80%                                    | 2.50%                                   | 5.25%   |
| US Mid-Cap Equities          | 7.50%                                    | 2.50%                                   | 5.00%   |
| US Small-Cap Equities        | 7.80%                                    | 2.50%                                   | 5.25%   |
| Alternatives:                |  |   |   |
| Real Estate                  | 6.80%                                    | 2.50%                                   | 4.50%   |
| Global Infrastructure        | 7.30%                                    | 2.50%                                   | 4.75%   |
| Natural Resources            | 3.80%                                    | 2.50%                                   | 1.25%   |

*Method used to value investments:*

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Firefighters' Pension Fund – GASB Statement No. 67 Disclosures (Continued)***

*Significant Investments:*

Information on significant investments is presented in Note 2 under "Concentration of Credit Risk."

*Rate of return:*

For the year ended April 30, 2015, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 7.36. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net Pension Liability of the Village

The components of the net pension liability of the Village at April 30, 2015, are as follows:

|  |                            |
|--|----------------------------|
| Total pension liability  | \$ 16,023,427              |
| Plan fiduciary net position  | <u>12,472,175</u>          |
| Village's net pension liability  | <u><u>\$ 3,551,252</u></u> |
| Plan fiduciary net position as a percentage of the total pension liability | 77.26%                     |

The total pension liability was determined by an actuarial valuation as of April 30, 2014, using the following methods and actuarial assumptions, applied to all periods included in the measurement and rolled forward to April 30, 2015:

|  |   |
|--|---|
| Valuation date   | April 30, 2014  |
| Actuarial cost method  | Entry Age Normal                                      |
| Amortization method  | Level Percentage of Payroll Closed                    |
| Discount Rate used for the Total Pension Liability   | 7.25%   |
| Long-Term Expected Rate of Return on Plan Assets   | 7.25%   |
| High Quality 20-Year Tax-Exempt G.O. Bond Rate<br>(based on the Bond Buyer 20-Bond GO Index) | 3.62%   |
| Projected Individual Salary Increases  | 5.00%   |
| Projected Increase in Total Payroll  | 3.00%   |
| Inflation Rate Included  | 3.00%   |
| Actuarial assumptions:   |   |
| Mortality Table  | RP-2000 CHBCA   |
| Retirement Rates   | 2012 Illinois Department of Insurance, 100% by age 70 |
| Disability Rates   | 2012 Illinois Department of Insurance                 |
| Termination Rates  | 2012 Illinois Department of Insurance                 |
| Percent Married  | 80%   |

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Firefighters' Pension Fund – GASB Statement No. 67 Disclosures (Continued)***

Net Pension Liability of the Village (Continued)

The actuarial assumptions used in the April 30, 2014 valuation were based on the results of an actuarial assumption study based on the results of an actuarial experience study conducted by the Illinois Department of Insurance dated September 26, 2012. The study was performed by the Illinois Department of Insurance, which provides a variety of actuarial and other services to Police and Firefighter Pension Funds across the State of Illinois.

*Discount rate:*

The discount rate used to measure the total pension liability is 7.25 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Cash flow projections are used to determine the extent to which the Plan's future net position will be able to cover future benefit payments. To the extent future benefit payments are covered by the Plan's projected net position, the expected long-term rate of return on plan assets is used to determine the portion of the net pension liability associated with those payments. To the extent future benefit payments are not covered by the Plan's projected net position, the municipal bond rate is used to determine the portion of the net pension liability associated with those payments. The Plan's projected net position is expected to cover future benefit payments in full for the current members for the next 90 years. Therefore, the long-term expected rate of return on pension plan assets was applied only to those years and for the remaining years the municipal bond rate was used.

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the net pension liability of the Village as of the valuation date of April 30, 2014, calculated using the discount rate of 7.25 percent, as well as what the Villages net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate.

|                                 | <b>1% Decrease</b> | <b>Current</b>       | <b>1% Increase</b> |
|---------------------------------|--------------------|----------------------|--------------------|
|                                 | <b>6.25%</b>       | <b>Discount Rate</b> | <b>8.25%</b>       |
|                                 |                    | <b>7.25%</b>         |                    |
| Village's net pension liability | \$ 5,381,552       | \$ 3,410,224         | \$ 1,768,053       |

The schedule of changes in net pension liability, total pension liability and related ratios and investment returns and the schedule of contributions are presented as RSI following the notes to the financial statements.

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Firefighters' Pension Fund – GASB Statement No. 27 Disclosures***

The following discussions are specific to the Village's current year financial statements and differ, in certain respects, from those presented on previous pages, which were included as part of the implementation of GASB 67 at the Firefighters' Pension Plan level. Effective for fiscal years ending on or after April 30, 2015, the following disclosures will no longer apply to the Village's financial statements, due to the required implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, as discussed in Note 13.

Annual Pension Cost and Net Pension Benefit

The Village's most recent actuarial valuation in accordance with GASB Statement No. 27 was performed as of April 30, 2014. The Village's annual pension cost and net pension obligation rolled forward to April 30, 2015 were as follows:

|   |                           |
|---|---------------------------|
| Annual required contribution                  | \$ 497,595                |
| Interest on net pension obligation            | (5,417)                   |
| Adjustment to annual requirement contribution | 3,577                     |
| Annual pension cost                           | <u>495,755</u>            |
| Contributions made                            | <u>452,297</u>            |
| (Increase) in pension (asset)                 | 43,458                    |
| Net pension (asset) beginning of year         | <u>(93,314)</u>           |
| Net pension (asset) end of year               | <u><u>\$ (49,856)</u></u> |

Trend Information

Three-Year Trend Information - Firefighters' Pension Trust Fund

| Fiscal<br>Year<br>Ended | Annual<br>Pension Cost<br>(APC) | Percentage<br>of APC<br>Contributed | Net<br>Pension<br>Obligation (Asset) |
|-------------------------|---------------------------------|-------------------------------------|--------------------------------------|
| 4/30/2015               | \$ 495,755                      | 91%                                 | \$ (49,856)                          |
| 4/30/2014               | 417,340                         | 108%                                | (93,314)                             |
| 4/30/2013               | 390,188                         | 108%                                | (103,576)                            |

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

***Firefighters' Pension Fund-GASB Statement No. 27 Disclosures (Continued)***

|  |                |
|--|----------------|
| Valuation Date   | April 30, 2014 |
| Percent Funded   | 77.18%         |
| Actuarial accrued liability for benefits                                       |                |
| Actuarial value of assets  | 11,564,465     |
| Unfunded actuarial accrued<br>accrued liability (UAAL)                         | 3,434,718      |
| Covered payroll (annual payroll of<br>active employees covered by<br>the Plan) | 1,848,853      |
| Ratio of UAAL covered payroll  | 186%           |

The schedule of funding progress presented in the RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

|                                       |                                    |
|---------------------------------------|------------------------------------|
| Valuation date                        | April 30, 2014                     |
| Actuarial cost method                 | Entry Age Normal                   |
| Actuarial Value of Assets             | 5 Year Average Market Value        |
| Amortization method                   | Level Percentage of Payroll Closed |
| Remaining Amortization Period         | 27 Years                           |
| Investment rate of return             | 7.25%                              |
| Projected Individual Salary Increases | 5.00%                              |
| Projected Increase in Total Payroll   | 3.00%                              |
| Inflation Rate Included               | 3.00%                              |
| Cost-of-living adjustments            |                                    |
| Tier 1, per year, compounded          | 3.00%                              |
| Tier 2, per year, simple              | 2.00%                              |
| Mortality Table                       | RP 2000 CHBCA                      |

Village of South Holland, Illinois

Notes to Financial Statements

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**Note 6. Pension and Retirement Plan Commitments (Continued)**

**Combining Statement of Net Position**

**Pension Trust Funds**

**April 30, 2015**

|  | Police<br>Pension    | Firefighters'<br>Pension | Total                |
|--|----------------------|--------------------------|----------------------|
| <b>Assets</b>                          |                      |                          |                      |
| Cash and cash equivalents              | \$ 450,529           | \$ 384,071               | \$ 834,600           |
| Investments, at fair value:            |                      |                          |                      |
| Municipal bonds                        | 921,372              | 615,929                  | 1,537,301            |
| Corporate bonds                        | 3,431,260            | 2,205,357                | 5,636,617            |
| U.S. Government and agency obligations | 3,657,185            | 2,304,980                | 5,962,165            |
| Stock equities                         | 8,811,882            | 3,716,810                | 12,528,692           |
| Equity mutual funds                    | 6,882,726            | 3,180,374                | 10,063,100           |
|  | <u>24,154,954</u>    | <u>12,407,521</u>        | <u>36,562,475</u>    |
| Other assets                           | <u>104,542</u>       | <u>67,625</u>            | <u>172,167</u>       |
| <b>Total assets</b>                    | <u>24,259,496</u>    | <u>12,475,146</u>        | <u>36,734,642</u>    |
| <b>Liabilities</b>                     |                      |                          |                      |
| Other liabilities                      | <u>7,013</u>         | <u>2,971</u>             | <u>9,984</u>         |
| <b>Net Position</b>                    |                      |                          |                      |
| Held in trust for pension benefits     | <u>\$ 24,252,483</u> | <u>\$ 12,472,175</u>     | <u>\$ 36,724,658</u> |



Village of South Holland, Illinois

Notes to Financial Statements

Note 6. Pension and Retirement Plan Commitments (Continued)

Combining Statement of Changes in Net Position  
Pension Trust Funds  
Year Ended April 30, 2015

|  | Police<br>Pension | Firefighters'<br>Pension | Total            |
|--|-------------------|--------------------------|------------------|
| <b>Additions</b>                                 |                   |                          |                  |
| Contributions:                                   |                   |                          |                  |
| Employer   | \$ 963,590        | \$ 452,297               | \$ 1,415,887     |
| Plan members                                     | 345,693           | 170,122                  | 515,815          |
| <b>Total contributions</b>                       | <b>1,309,283</b>  | <b>622,419</b>           | <b>1,931,702</b> |
| Investment income:                               |                   |                          |                  |
| Net appreciation in fair value of investments    | 1,221,092         | 480,264                  | 1,701,356        |
| Interest and dividends                           | 789,306           | 428,407                  | 1,217,713        |
| Total investment income                          | 2,010,398         | 908,671                  | 2,919,069        |
| Less: Investment expense                         | 72,030            | 36,827                   | 108,857          |
| <b>Net investment income</b>                     | <b>1,938,368</b>  | <b>871,844</b>           | <b>2,810,212</b> |
| <b>Total additions</b>                           | <b>3,247,651</b>  | <b>1,494,263</b>         | <b>4,741,914</b> |
| <b>Deductions</b>                                |                   |                          |                  |
| Benefits and refunds                             | 1,532,732         | 581,931                  | 2,114,663        |
| Administrative expenses                          | 41,439            | 29,115                   | 70,554           |
| <b>Total deductions</b>                          | <b>1,574,171</b>  | <b>611,046</b>           | <b>2,185,217</b> |
| <b>Net increase</b>                              | <b>1,673,480</b>  | <b>883,217</b>           | <b>2,556,697</b> |
| Net position held in trust for pension benefits: |                   |                          |                  |
| May 1, 2014                                      | 22,579,003        | 11,588,958               | 34,167,961       |
| April 30, 2015                                   | \$ 24,252,483     | \$ 12,472,175            | \$ 36,724,658    |

**Village of South Holland, Illinois**

**Notes to Financial Statements**

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**Note 7. Postemployment Healthcare Plan**

*Plan Description.* The Village of South Holland (Village) provides employer paid retiree medical and dental insurance to current and future eligible retirees until the age of 65 or until their death (whichever is earlier). Dependents are provided access to coverage on a fully contributory basis. The Village provides employer paid insurance benefits to retirees above the age of 65 and their dependents if the retirement occurred before October 1, 1993. In addition, the Village provides employer-paid retiree life insurance to eligible retirees. The life insurance benefit is \$40,000 up to the age of 70 and \$20,000 for ages 70 and above. This is a single-employer plan. The Postemployment Healthcare Plan does not issue a publicly available financial report.

*Funding Policy.* The required contribution is based on projected pay-as-you-go financing requirements. Retirees receive coverage under the Village's postemployment healthcare plan with an employer contribution rate of 85% of the premiums for the coverage elected by the employee. For fiscal year 2015, the Village contributed \$455,234 to the plan.

*Annual OPEB Cost and Net OPEB Obligation.* The Village's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The most recent actuarial valuation date for the postemployment healthcare plan was May 1, 2014.

The following table shows the components of the Village's annual OPEB cost for the year ended April 30, 2015, the amount actually contributed to the plan, and changes in the Village's net OPEB obligation to the plan:

|   |                                |
|---|--------------------------------|
| Annual required contribution                  | \$ 1,115,662                   |
| Interest on net OPEB obligation               | 204,509                        |
| Adjustment to annual requirement contribution | <u>(337,666)</u>               |
| Annual OPEB cost                              | 982,505                        |
| Contributions made                            | <u>455,234</u>                 |
| Increase in OPEB obligation                   | 527,271                        |
| Net OPEB obligation beginning of year         | <u>6,816,953</u>               |
| <br>Net OPEB obligation end of year           | <br><u><u>\$ 7,344,224</u></u> |

The Village's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2015 and the two preceding years were as follows:

Trend Information

| Fiscal<br>Year<br>Ended | Annual<br>OPEB Cost | Percentage<br>of OPEB Cost<br>Contributed | Net OPEB<br>Obligation |
|-------------------------|---------------------|---|------------------------|
| 04/30/2015              | \$ 982,505          | 46%                                       | \$ 7,344,224           |
| 04/30/2014              | 962,087             | 48%                                       | 6,816,953              |
| 04/30/2013              | 973,257             | 41%                                       | 6,319,193              |

**Note 7. Postemployment Healthcare Plan (Continued)**

*Funded Status and Funding Progress.* As of May 1, 2014, the most recent actuarial valuation date, the plan was not funded. The actuarial accrued liability for benefits was \$11,018,550, and the actuarial value of assets was \$0, resulting in an unfunded actuarial liability (“UAAL”) of \$11,018,550. The covered payroll was \$9,943,992 and UAAL to the covered payroll was 111 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about the future employment, mortality, and the healthcare cost trend. Amounts determined reporting the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions.* Projected Unit Credit – Under this cost method, the costs attributable to past service and the current year’s service are determined by prorating overall years of service the benefits expected to be paid from the plan. The normal cost for any year is determined equal to the present value of the current year’s portion of the employer’s expected postretirement medical benefit. The current year’s portion is equal to the expected postretirement medical benefit divided by the total credited service at the anticipated retirement date. The accrued liability is determined equal to the present value of the past year’s portion of the employee’s expected postretirement medical benefit. The past year’s portion is equal to the expected postretirement medical benefit times the ratio of the participant’s credited service to the total credited service at the anticipated retirement date. The sum of these values for all employees determines the normal cost and the accrued liability for the plan.

In the May 1, 2014 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 3 percent investment rate of return (net of administrative expenses), which is the expected long-term investment returns on the employer’s own investments calculated based on the funded level of the plan at the valuation date and an annual healthcare cost trend rate of 8 percent initially, reduced by decrements to an ultimate rate of 5 percent after 9 years. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at May 1, 2014 was 30 years.

## Village of South Holland, Illinois

### Notes to Financial Statements

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#### Note 8. Risk Management

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction to assets; errors and omissions; injuries to employees; and natural disasters.

The Village is self-insured up to \$300,000 of each worker's compensation claim incident with an overall retention of \$950,000 per claim year. Property and casualty is a standard insurance component with various deductible amounts starting at \$5,000 per incident.

All incurred and not reported claims have been estimated based on historical experience and have been accrued. There has been no significant reduction in insurance coverage from the prior year. The Village's settlements did not exceed its insurance coverage during the past three years.

Changes in the balances of claims liabilities are as follows:

|                                 |                          |
|---------------------------------|--------------------------|
| Unpaid Claims at April 30, 2013 | \$ 176,319               |
| Provision for claims            | 507,459                  |
| Claims paid                     | <u>(414,742)</u>         |
| Unpaid Claims at April 30, 2014 | 269,036                  |
| Provision for claims            | 377,017                  |
| Claims paid                     | <u>(237,505)</u>         |
| Unpaid Claims at April 30, 2015 | <u><u>\$ 408,548</u></u> |

#### Note 9. Commitments

The Village is committed to pay several developers within tax incremental financing (TIF) districts after the developers have completed certain project improvements and satisfied other conditions. These conditions vary from developer to developer; however, in all cases these amounts are only due to be paid from future revenues which will arise from the new development within the new districts.

The Village also has construction commitments of \$2,424,786 as of April 30, 2015.

The Village has an agreement with a local retail store in the community to provide possible future economic assistance. The Village agreed to remit a percentage of total sales taxes received by the Village to the retailer. The Village has a remaining obligation of \$654,410 as of April 30, 2015.

**Village of South Holland, Illinois**

**Notes to Financial Statements**

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**Note 10. Other Financial Disclosures (FFS Level Only)**

*(a) Due To/From Other Funds*

Individual interfund balances for the Village at April 30, 2015, are as follows:

| Fund                                      | Due from<br>Other Funds    |
|---|----------------------------|
| Major Governmental:                       |                            |
| General Fund,                             |                            |
| South Suburban Community College TIF Fund | \$ 458,708                 |
| Water Fund                                | 637,135                    |
| <br>                                      |                            |
| Downtown TIF Capital Projects Fund        |                            |
| Downtown TIF Debt Service Fund            | 9,577                      |
| Nonmajor Governmental:                    |                            |
| Construction Fund Debt Service Fund       |                            |
| Construction Fund Capital Projects Fund   | 282,946                    |
| Park Fund                                 |                            |
| Veteran's Park                            | <u>458,645</u>             |
| <br>                                      |                            |
| Total                                     | <u><u>\$ 1,847,011</u></u> |

| Fund                                      | Due to<br>Other Funds      |
|---|----------------------------|
| Major Governmental                        |                            |
| South Suburban Community College TIF Fund |                            |
| General                                   | \$ 458,708                 |
| Nonmajor Governmental:                    |                            |
| Construction Fund Debt Service Fund       |                            |
| Park Fund                                 | 458,645                    |
| Construction Fund Capital Projects Fund   | 282,946                    |
| Downtown TIF Debt Service Fund            |                            |
| Downtown TIF Capital Projects Fund        | 9,577                      |
| Business-Type Activities                  |                            |
| Water Fund                                |                            |
| General Fund                              | <u>637,135</u>             |
| <br>                                      |                            |
| Total                                     | <u><u>\$ 1,847,011</u></u> |

Interfunds are used as loans to fund cash needs of individual funds.

**Village of South Holland, Illinois**

**Notes to Financial Statements**

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**Note 10. Other Financial Disclosures (FFS Level Only) (Continued)**

*(b) Transfer In/Out*

The interfund transfers in and out for the year ended April 30, 2015, are as follows:

| Fund                                      | Transfers In        |
|---|---------------------|
| Major Governmental:                       |                     |
| Downtown TIF,                             |                     |
| South Suburban Community College TIF Fund | \$ 2,000,000        |
| Nonmajor Governmental Funds:              |                     |
| General Fund                              | 400,000             |
| South Suburban Community College TIF      | 600,000             |
| Nonmajor Governmental Funds               | 597,226             |
| Total                                     | <u>\$ 3,597,226</u> |

| Fund                                 | Transfers Out       |
|--------------------------------------|---------------------|
| Major Governmental                   |                     |
| General Fund,                        |                     |
| Nonmajor Governmental Funds          | \$ 400,000          |
| South Suburban Community College TIF |                     |
| Downtown TIF,                        | 2,000,000           |
| Nonmajor Governmental Funds          | 600,000             |
| Nonmajor Governmental Funds          |                     |
| Nonmajor Governmental Funds          | 597,226             |
| Total                                | <u>\$ 3,597,226</u> |

Transfers are used to (a) move receipts from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; (b) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund; and (c) use unrestricted revenue collections in the General Fund to finance various programs accounted for in accordance with budgetary authorizations.

**Village of South Holland, Illinois**

**Notes to Financial Statements**

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**Note 10. Other Financial Disclosures (FFS Level Only) (Continued)**

*(c) Excess of Expenditures Over Budget*

The following funds overexpended their budget by the following amounts during the year ended April 30, 2015:

|                        | <u>Excess</u> |
|------------------------|---------------|
| Nonmajor Governmental: |               |
| Special Revenue:       |               |
| Park                   | \$ 14,736     |
| Major Business-Type    |               |
| Water                  | 76,249        |

*(d) Deficit Fund Balances*

The following funds reported deficits in fund balance as of April 30, 2015:

|                                      | <u>Deficit</u> |
|--------------------------------------|----------------|
| Major Governmental                   |                |
| Capital Projects Fund                |                |
| South Suburban Community College TIF | \$ 1,721,864   |
| Nonmajor Governmental:               |                |
| Special Revenue,                     |                |
| Park                                 | 30,267         |
| Capital Project,                     |                |
| Construction Fund                    | 741,591        |
| Debt Service Fund                    |                |
| Downtown TIF                         | 12,777         |
| Construction Fund                    | 5,657          |

These deficit fund balances are expected to be funded by future operating revenues.

**Note 11. New Governmental Accounting Standards**

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27*, will be effective for the Village beginning with its year ending April 30, 2016. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency.

GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68*, will be effective for the Village beginning with its year ended April 30, 2016. This Statement will eliminate the source of a potential significant understatement of restated beginning net position and expense in the first year of implementation of GASB Statement No. 68 in the accrual basis of financial statements of employers and nonemployer contributing entities.

GASB Statement No. 72, *Fair Value Measurement and Application*, will be effective for the Village beginning with its year ended April 30, 2017. This statement addresses accounting and financial reporting issues related to fair value measurements. The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This statement provides guidance for determining a fair value measurement for financial reporting purposes. This statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements.

GASB Statement No. 73, *Accounting and Financial Reporting for Pension and Related Assets That Are Not Within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statement Nos. 67 and 68*, will be effective for the Village beginning with its year ended April 30, 2017, except those provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of GASB Statement No. 68, which are effective for the Village beginning with its year ended April 30, 2018. This statement will establish requirements for those pension and pension plans that are not administered through a trust meeting specified criteria.

GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, will be effective for the Village beginning with its year ended April 30, 2018. This statement will establish rules on reporting by OPEB plans that administer benefits on behalf of governments.

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (Employer)*, will be effective for the Village beginning with its year ended April 30, 2019. This statement outlines reporting by governments that provide OPEB to their employees and for governments that finance OPEB for employees of other governments.

Management has not yet completed its evaluation of the impact, if any, of the provisions of these standards on its financial statements; however, the impact of GASB Statement No. 68 and No. 75 will likely be material to the financial statements of the Village.



## **Required Supplementary Information**

**Village of South Holland, Illinois**

**Required Supplementary Information  
Schedule of Funding Progress  
Illinois Municipal Retirement Fund**

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) Entry Age (b) | Unfunded (Overfunded) AAL (b)-(a) | Funded Ratio (a/b) | Covered Payroll (c) | Unfunded (Overfunded) AAL as a Percentage of Covered Payroll ((b-a)/c) |
|--------------------------|-------------------------------|---|-----------------------------------|--------------------|---------------------|--|
| 12/31/2014               | \$ 9,383,636                  | \$ 14,995,300                                   | \$ 5,611,664                      | 62.58 %            | \$ 4,850,256        | 115.70 %   |
| 12/31/2013               | 7,722,577                     | 13,545,370                                      | 5,822,793                         | 57.01              | 4,799,120           | 121.33   |
| 12/31/2012               | 5,544,835                     | 12,440,899                                      | 6,896,064                         | 44.57              | 4,692,235           | 146.97   |

On a market value basis, the actuarial value of assets as of December 31, 2014 is \$12,083,009. On a market basis, the funded ratio would be 80.58%.

The actuarial value of assets and accrued liability cover active and inactive members who have service credit with the Village of South Holland. They do not include amounts for retirees. The actuarial liability for retirees is 100% funded.

**Village of South Holland, Illinois**

**Required Supplementary Information  
Schedule of Funding Progress  
Police Pension Fund**

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Accrued Liability (AAL) Entry Age (b) | Actuarial Unfunded AAL (UAAL) (b-a) | Funded Ratio (a/b) | Covered Payroll (c) | Unfunded UAAL as a Percentage of Covered Payroll ((b-a)/c) |
|--------------------------|-------------------------------|---------------------------------------|-------------------------------------|--------------------|---------------------|--|
| 04/30/2014               | \$ 22,579,002                 | \$ 33,252,566                         | \$ 10,673,564                       | 67.90 %            | \$ 3,510,922        | 304.00 %   |
| 04/30/2013               | 20,699,546                    | 29,981,667                            | 9,282,121                           | 69.00              | 3,469,120           | 267.60   |
| 04/30/2012               | N/A                           | N/A                                   | N/A                                 | N/A                | N/A                 | N/A  |
| 04/30/2011               | 18,341,232                    | 26,577,350                            | 8,236,118                           | 69.00              | 3,217,927           | 255.90   |
| 04/30/2010               | 16,838,691                    | 24,370,492                            | 7,531,801                           | 69.10              | 3,231,690           | 233.10   |
| 04/30/2009               | 14,721,637                    | 21,670,837                            | 6,949,200                           | 67.90              | 2,783,898           | 249.60   |

Note: Information included for all periods available.

**Required Supplementary Information  
Schedule of Employer Contributions - GASB Statement No. 27  
Police Pension Fund**

| Fiscal Year | Annual Required Contribution (ARC) | Percentage Contributed |
|-------------|------------------------------------|------------------------|
| 2015        | \$ 1,089,522                       | 88.44 %                |
| 2014        | 957,021                            | 98.68                  |
| 2013        | 925,000                            | 98.66                  |
| 2012        | 819,215                            | 99.88                  |
| 2011        | 665,245                            | 109.02                 |
| 2010        | 655,864                            | 118.90                 |
| 2009        | 662,525                            | 103.60                 |

Note: Information included for all periods available.

**Village of South Holland, Illinois**

**Required Supplementary Information  
Schedule of Funding Progress  
Firefighters' Pension Fund**

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Accrued Liability (AAL) Entry Age (b) | Actuarial Unfunded AAL (UAAL) (b-a) | Funded Ratio (a/b) | Covered Payroll (c) | Unfunded UAAL as a Percentage of Covered Payroll ((b-a)/c) |
|--------------------------|-------------------------------|---------------------------------------|-------------------------------------|--------------------|---------------------|--|
| 04/30/2014               | \$ 11,588,959                 | \$ 14,999,183                         | \$ 3,410,224                        | 77.30 %            | \$ 1,848,853        | 184.50 %   |
| 04/30/2013               | 10,719,552                    | 13,548,008                            | 2,828,456                           | 79.10              | 1,787,295           | 158.30   |
| 04/30/2012               | 9,932,415                     | 12,414,006                            | 2,481,591                           | 80.00              | 1,702,105           | 145.80   |
| 04/30/2011               | 9,215,840                     | 11,177,556                            | 1,961,716                           | 82.40              | 1,629,894           | 120.40   |
| 04/30/2010               | 8,430,840                     | 10,807,288                            | 2,376,448                           | 78.00              | 1,586,541           | 149.80   |
| 04/30/2009               | 7,336,532                     | 9,759,271                             | 2,422,739                           | 75.20              | 1,534,196           | 157.90   |

Note: Information included for all periods available.

**Required Supplementary Information  
Schedule of Employer Contributions  
Firefighters' Pension Fund**

| Fiscal Year | Annual Required Contribution (ARC) | Percentage Contributed |
|-------------|------------------------------------|------------------------|
| 2015        | \$ 497,595                         | 90.90 %                |
| 2014        | 465,364                            | 97.57                  |
| 2013        | 437,345                            | 97.09                  |
| 2012        | 391,229                            | 112.03                 |
| 2011        | 416,590                            | 97.20                  |
| 2010        | 345,553                            | 123.61                 |
| 2009        | 385,864                            | 99.36                  |

Note: Information included for all periods available.

**Village of South Holland, Illinois**

**Required Supplementary Information  
Schedule of Funding Progress  
Postemployment Healthcare Plan**

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets<br>(a) | Accrued<br>Liability<br>(AAL)<br>Entry Age<br>(b) | Unfunded<br>Actuarial<br>AAL<br>(UAAL)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | Unfunded<br>UAAL as a<br>Percentage of<br>Covered<br>Payroll<br>((b-a)/c) |
|--------------------------------|--|---|---|--------------------------|---------------------------|---|
| 05/01/2014                     | \$ -                                   | \$ 11,018,550                                     | \$ 11,018,550                                   | - %                      | \$ 9,943,992              | 110.81  |
| 05/01/2012                     | -                                      | 10,354,183  | 10,354,183                                      | -                        | 9,298,310                 | 111.36  |
| 05/01/2011                     | -                                      | 10,914,404  | 10,914,404                                      | -                        | 9,251,895                 | 117.97  |

Village of South Holland

**Required Supplementary Information - Police Pension Plan - GASB Statement No. 67  
Schedule of Changes in Net Pension Liability, Total Pension Liability and Related  
Ratios and Investment Returns**

| Fiscal year ended April 30,   | 2015                        |
|---|-----------------------------|
| <b>Total pension liability</b>  |                             |
| Service cost  | \$ 839,522                  |
| Interest on the total pension liability   | 2,412,451                   |
| Benefit payments  | <u>(1,532,732)</u>          |
| <b>Net change in total pension liability</b>  | 1,719,241                   |
| <b>Total pension liability—beginning</b>  | <u>33,252,566</u>           |
| <b>Total pension liability—ending (a)</b>   | <u><u>\$ 34,971,807</u></u> |
| <b>Plan fiduciary net position</b>  |                             |
| Contributions - Employer  | \$ 963,590                  |
| Contributions - Member  | 345,693                     |
| Pension plan net investment income  | 1,938,368                   |
| Benefit payments  | (1,532,732)                 |
| Pension plan administrative expense   | <u>(41,439)</u>             |
| <b>Net change in plan fiduciary net position</b>                                      | 1,673,480                   |
| <b>Plan fiduciary net position—beginning</b>  | <u>22,579,003</u>           |
| <b>Plan fiduciary net position—ending (b)</b>   | <u><u>\$ 24,252,483</u></u> |
| <b>Net pension liability - ending (a) - (b)</b>                                       | <b>\$ 10,719,324</b>        |
| <b>Plan fiduciary net position as a percentage of the<br/>total pension liability</b> | <b>69.35%</b>               |
| <b>Covered-Employee Payroll</b>   | <b>\$ 3,488,329</b>         |
| <b>Employer net pension liability as a percentage of<br/>covered-employee payroll</b> | <b>307.29%</b>              |
| Annual money-weighted rate of return, net of<br>investment expense                    | <b>8.42%</b>                |

The Village implemented GASB 67 in FY 2015.

Village of South Holland

**Required Supplementary Information - Fire Pension Plan - GASB Statement No. 67  
Schedule of Changes in Net Pension Liability, Total Pension Liability and Related  
Ratios and Investment Returns**

| Fiscal year ended April 30,   | 2015                        |
|---|-----------------------------|
| <b>Total pension liability</b>  |                             |
| Service cost  | \$ 504,634                  |
| Interest on the total pension liability   | 1,101,541                   |
| Benefit payments  | <u>(581,931)</u>            |
| <b>Net change in total pension liability</b>  | 1,024,244                   |
| <b>Total pension liability—beginning</b>  | <u>14,999,183</u>           |
| <b>Total pension liability—ending (a)</b>   | <u><u>\$ 16,023,427</u></u> |
| <b>Plan fiduciary net position</b>  |                             |
| Contributions - Employer  | \$ 452,297                  |
| Contributions - Member  | 170,122                     |
| Pension plan net investment income  | 871,844                     |
| Benefit payments  | (581,931)                   |
| Pension plan administrative expense   | <u>(29,115)</u>             |
| <b>Net change in plan fiduciary net position</b>                                      | 883,217                     |
| <b>Plan fiduciary net position—beginning</b>  | <u>11,588,958</u>           |
| <b>Plan fiduciary net position—ending (b)</b>   | <u><u>\$ 12,472,175</u></u> |
| <b>Net pension liability - ending (a) - (b)</b>                                       | <b>\$ 3,551,252</b>         |
| <b>Plan fiduciary net position as a percentage of the<br/>total pension liability</b> | <b>77.84%</b>               |
| <b>Covered-Employee Payroll</b>   | <b>\$ 1,801,128</b>         |
| <b>Employer net pension liability as a percentage of<br/>covered-employee payroll</b> | <b>186.06%</b>              |
| Annual money-weighted rate of return, net of<br>investment expense                    | <b>7.36%</b>                |

The Village implemented GASB 67 in FY 2015.

**Village of South Holland, Illinois**

**Required Supplementary Information - GASB Statement No. 67  
Schedule of Contributions**

**Police Pension Plan**

|  | 2014         | 2013         | 2012 | 2011         | 2010         | 2009         | 2008         | 2007 | 2006         |
|--|--------------|--------------|------|--------------|--------------|--------------|--------------|------|--------------|
| Actuarially Determined Contribution                                | \$ 819,215   | \$ 957,021   | N/A  | \$ 819,215   | \$ 665,245   | \$ 655,864   | \$ 662,525   | N/A  | \$ 540,328   |
| Contributions in Relation to the Actuarial Determined Contribution | 944,381      | 912,627      | N/A  | 725,234      | 779,916      | 686,661      | 651,259      | N/A  | 533,527      |
| Contribution Deficiency (excess)                                   | \$ (125,166) | \$ 44,394    |      | \$ 93,981    | \$ (114,671) | \$ (30,797)  | \$ 11,266    | \$ - | \$ 6,801     |
| Covered-Employee Payroll   | \$ 3,510,922 | \$ 3,469,120 | N/A  | \$ 3,217,927 | \$ 3,231,690 | \$ 2,783,898 | \$ 2,801,713 | N/A  | \$ 2,548,931 |
| Contributions as a Percentage of Covered-Employee Payroll          | 26.90%       | 26.31%       | N/A  | 22.54%       | 24.13%       | 24.67%       | 23.25%       | N/A  | 20.93%       |

Note: Information included for all periods available.

**Firefighters' Pension Plan**

|  | 2014         | 2013         | 2012         | 2011         | 2010         | 2009         | 2008         | 2007 | 2006 |
|--|--------------|--------------|--------------|--------------|--------------|--------------|--------------|------|------|
| Actuarially Determined Contribution                                | \$ 419,180   | \$ 465,364   | \$ 437,345   | \$ 391,229   | \$ 416,590   | \$ 345,553   | \$ 385,864   | N/A  | N/A  |
| Contributions in Relation to the Actuarial Determined Contribution | 454,061      | 424,630      | 438,286      | 404,941      | 427,153      | 383,384      | 385,864      | N/A  | N/A  |
| Contribution Deficiency (excess)                                   | \$ (34,881)  | \$ 40,734    | \$ (941)     | \$ (13,712)  | \$ (10,563)  | \$ (37,831)  | \$ -         |      |      |
| Covered-Employee Payroll   | \$ 1,848,853 | \$ 1,787,295 | \$ 1,702,105 | \$ 1,626,894 | \$ 1,586,541 | \$ 1,534,196 | \$ 1,436,117 | N/A  | N/A  |
| Contributions as a Percentage of Covered-Employee Payroll          | 24.56%       | 23.76%       | 25.75%       | 24.89%       | 26.92%       | 24.99%       | 26.87%       | N/A  | N/A  |

Note: Information included for all periods available.



Village of South Holland, Illinois

Required Supplementary Information  
 Schedule of Revenues, Expenditures, and Changes in Fund Balance -  
 Budget and Actual - General Fund  
 Year Ended April 30, 2015

|   | Original and<br>Final Budget | Actual            | Variance          |
|---|------------------------------|-------------------|-------------------|
| <b>Revenues:</b>  |                              |                   |                   |
| Property taxes  | \$ 8,044,500                 | \$ 7,867,723      | \$ (176,777)      |
| Intergovernmental taxes                                 | 7,135,000                    | 7,371,920         | 236,920           |
| Licenses  | 1,023,500                    | 1,059,829         | 36,329            |
| Permits and fees  | 953,500                      | 1,127,289         | 173,789           |
| Fines and forfeitures                                   | 1,057,500                    | 1,205,152         | 147,652           |
| Charges for services                                    | 2,810,000                    | 2,193,019         | (616,981)         |
| Grants  | 75,000                       | 220,302           | 145,302           |
| Interest  | 5,000                        | 11,224            | 6,224             |
| Miscellaneous   | 854,500                      | 998,927           | 144,427           |
| <b>Total revenues</b>                                   | <b>21,958,500</b>            | <b>22,055,385</b> | <b>96,885</b>     |
| <b>Expenditures:</b>                                    |                              |                   |                   |
| <b>Current</b>  |                              |                   |                   |
| General government                                      | 6,129,928                    | 5,378,787         | 751,141           |
| Fire department   | 3,575,115                    | 3,363,996         | 211,119           |
| Police department                                       | 7,084,154                    | 7,819,469         | (735,315)         |
| Building department                                     | 853,862                      | 824,311           | 29,551            |
| Civil defense   | 40,169                       | 27,172            | 12,997            |
| Public works  | 1,788,875                    | 1,752,984         | 35,891            |
| Garbage department                                      | 1,925,000                    | 2,049,972         | (124,972)         |
| Capital outlay  | 564,340                      | 619,967           | (55,627)          |
| <b>Total expenditures</b>                               | <b>21,961,443</b>            | <b>21,836,658</b> | <b>124,785</b>    |
| Excess (deficiency) of revenues<br>(under) expenditures | (2,943)                      | 218,727           | 221,670           |
| <b>Other financing (uses):</b>                          |                              |                   |                   |
| Transfers (out)   | (400,000)                    | (400,000)         | -                 |
| <b>Net change in fund balance</b>                       | <b>\$ (402,943)</b>          | <b>(181,273)</b>  | <b>\$ 221,670</b> |
| <b>Fund balance:</b>                                    |                              |                   |                   |
| May 1, 2014   |                              | 4,254,024         |                   |
| April 30, 2015  |                              | \$ 4,072,751      |                   |

## Village of South Holland, Illinois

### Notes to Required Supplementary Information

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#### **Note 1. Budgetary Basis of Accounting**

The General Fund budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### **Note 2. Stewardship, Compliance and Accountability**

##### (a) Budgetary Information

The Village follows these procedures in establishing the appropriation data reflected in the financial statements:

1. The Village Treasurer submits to the Village Board of Trustees a proposed operating appropriation ordinance (budget) for the fiscal year commencing the following May 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted by the Village to obtain taxpayer comments.
3. Subsequently, the appropriation ordinance is legally enacted through passage of an ordinance.
4. Formal budgetary integration is employed as a management control device during the year for the general, debt service and certain special revenue funds. While formal budgetary integration is not required to be employed for the debt service funds because effective budgetary control can alternatively be achieved through general obligation bond indenture provisions, the Village has budgeted its debt service funds. Budgets for TIF Capital Project Funds (included within both major and aggregate nonmajor funds), Veterans Park Construction Fund (included within aggregate nonmajor funds), and police seizure expenditures in the General Fund are not formally adopted as part of the Village's annual appropriation.
5. Appropriations for the general, debt service and certain special revenue funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
6. Budgetary authority lapses at the year-end.
7. State law requires that "expenditures be made in conformity with appropriation/budget." As under the Budget Act, transfers between line items and departments may be made by administrative action. Amounts to be transferred between funds would require Village Board approval. The level of legal control is generally considered to be the fund budget in total.
8. Appropriated amounts are as originally adopted.

**Village of South Holland, Illinois**

**Notes to Required Supplementary Information**

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**Note 3. Pension Contributions**

The following methods and assumptions were utilized to measure the actuarially determined contribution (“ADC”) for each applicable pension plan.

**Police Pension Plan**

Methods and Assumptions

|                                       |                                    |
|---------------------------------------|------------------------------------|
| Valuation date                        | April 30, 2014                     |
| Actuarial cost method                 | Entry Age Normal                   |
| Actuarial Value of Assets             | 5 Year Average Market Value        |
| Amortization method                   | Level Percentage of Payroll Closed |
| Remaining Amortization Period         | 27 Years                           |
| Investment rate of return             | 7.25%                              |
| Projected Individual Salary Increases | 5.00%                              |
| Projected Increase in Total Payroll   | 3.00%                              |
| Inflation Rate Included               | 3.00%                              |
| Cost-of-living adjustments            |                                    |
| Tier 1, per year, compounded          | 3.00%                              |
| Tier 2, per year, simple              | 2.00%                              |
| Mortality Table                       | RP 2000 CHBCA                      |

**Firefighters’ Pension Plan**

Methods and Assumptions

|                                       |                                    |
|---------------------------------------|------------------------------------|
| Valuation date                        | April 30, 2014                     |
| Actuarial cost method                 | Entry Age Normal                   |
| Actuarial Value of Assets             | 5 Year Average Market Value        |
| Amortization method                   | Level Percentage of Payroll Closed |
| Remaining Amortization Period         | 27 Years                           |
| Investment rate of return             | 7.25%                              |
| Projected Individual Salary Increases | 5.00%                              |
| Projected Increase in Total Payroll   | 3.00%                              |
| Inflation Rate Included               | 3.00%                              |
| Cost-of-living adjustments            |                                    |
| Tier 1, per year, compounded          | 3.00%                              |
| Tier 2, per year, simple              | 2.00%                              |
| Mortality Table                       | RP 2000 CHBCA                      |

## **Supplementary Information**

**Village of South Holland, Illinois**

**General Fund  
Schedule of Revenues - Budget and Actual  
Year Ended April 30, 2015**

|                                     | Original and<br>Final Budget | Actual                      |
|-------------------------------------|------------------------------|-----------------------------|
| Property taxes:                     |                              |                             |
| General                             | \$ 8,044,500                 | \$ 7,867,723                |
| Intergovernmental:                  |                              |                             |
| Sales tax, net of rebates \$183,375 | 2,415,000                    | 2,816,876                   |
| State income tax                    | 2,145,000                    | 2,157,500                   |
| Utility tax                         | 2,260,000                    | 2,057,026                   |
| Replacement tax                     | 165,000                      | 171,798                     |
| Motel tax                           | 150,000                      | 168,720                     |
| Total intergovernmental             | <u>7,135,000</u>             | <u>7,371,920</u>            |
| Licenses:                           |                              |                             |
| Business licenses                   | 130,000                      | 127,169                     |
| Vehicle licenses                    | 550,000                      | 565,843                     |
| Other licenses                      | 343,500                      | 366,817                     |
| Total licenses                      | <u>1,023,500</u>             | <u>1,059,829</u>            |
| Permits and fees:                   |                              |                             |
| Building permits                    | 350,000                      | 427,891                     |
| Ambulance fees                      | 600,000                      | 678,963                     |
| Other permits                       | 3,500                        | 20,435                      |
| Total permits and fees              | <u>953,500</u>               | <u>1,127,289</u>            |
| Fines and forfeitures               |                              |                             |
| Court fines                         | 140,000                      | 163,276                     |
| Parking fines                       | 462,500                      | 315,129                     |
| Local debt recoveries               | 250,000                      | 414,545                     |
| Other fines                         | 205,000                      | 312,202                     |
| Total fines and forfeitures         | <u>1,057,500</u>             | <u>1,205,152</u>            |
| Charges for services                | <u>2,810,000</u>             | <u>2,193,019</u>            |
| Grants                              | <u>75,000</u>                | <u>220,302</u>              |
| Interest                            | <u>5,000</u>                 | <u>11,224</u>               |
| Miscellaneous revenues:             |                              |                             |
| Rental income                       | 145,000                      | 114,442                     |
| Property owner payment              | 5,000                        | 3,954                       |
| Reimbursed expenses                 | 325,000                      | 417,261                     |
| Special events                      | -                            | 7,273                       |
| Other miscellaneous revenues        | 379,500                      | 455,997                     |
| Total miscellaneous revenues        | <u>854,500</u>               | <u>998,927</u>              |
| <b>Total revenues</b>               | <u><u>\$ 21,958,500</u></u>  | <u><u>\$ 22,055,385</u></u> |

Village of South Holland, Illinois

**General Fund  
Schedule of Expenditures - Budget and Actual  
Year Ended April 30, 2015**

|   | Original and<br>Final Budget | Actual                      |
|---|------------------------------|-----------------------------|
| General government:                           |                              |                             |
| General administrative and support            | \$ 6,104,128                 | \$ 5,351,977                |
| Community development, boards and commissions | 25,800                       | 26,810                      |
| Total general government                      | <u>6,129,928</u>             | <u>5,378,787</u>            |
| Fire  | <u>3,575,115</u>             | <u>3,363,996</u>            |
| Police  | <u>7,084,154</u>             | <u>7,819,469</u>            |
| Building                                      | <u>853,862</u>               | <u>824,311</u>              |
| Public Safety,<br>Civil defense               | <u>40,169</u>                | <u>27,172</u>               |
| Public works                                  | <u>1,788,875</u>             | <u>1,752,984</u>            |
| Garbage                                       | <u>1,925,000</u>             | <u>2,049,972</u>            |
| Capital outlay                                | <u>564,340</u>               | <u>619,967</u>              |
| <b>Total expenditures</b>                     | <u><u>\$ 21,961,443</u></u>  | <u><u>\$ 21,836,658</u></u> |

Village of South Holland, Illinois

Schedule of Equalized Assessed Valuations, Tax Rates,  
Tax Extensions and Tax Collections

| Tax Levy Years   | 2014                  | 2013                  | 2012                  | 2011                  | 2010                  |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| Equalized Assessed Valuations                          | <u>\$ 331,088,773</u> | <u>\$ 339,782,561</u> | <u>\$ 362,025,035</u> | <u>\$ 398,132,364</u> | <u>\$ 502,008,316</u> |
| Tax rates (per \$100 of equalized assessed valuation): |                       |                       |                       |                       |                       |
| General  | 2.1780                | 1.9995                | 1.8019                | 1.7129                | 1.1667                |
| Park maintenance                                       | 0.3889                | 0.3492                | 0.3114                | 0.2959                | 0.2016                |
| Debt service   | 0.3901                | 0.3738                | 0.3614                | 0.3595                | 0.2714                |
| Police pension   | 0.3064                | 0.2951                | 0.2632                | 0.2494                | 0.1570                |
| Firefighters' pension                                  | 0.1509                | 0.1440                | 0.1309                | 0.1252                | 0.0871                |
| Library  | 0.5851                | 0.5535                | 0.4937                | 0.4690                | 0.3180                |
| <b>Total</b>   | <u>3.9994</u>         | <u>3.7151</u>         | <u>3.3624</u>         | <u>3.2120</u>         | <u>2.2018</u>         |
| Tax extensions:  |                       |                       |                       |                       |                       |
| General  | \$ 7,211,030          | \$ 6,793,880          | \$ 6,523,172          | \$ 6,201,297          | \$ 5,854,520          |
| Park maintenance                                       | 1,287,500             | 1,186,560             | 1,127,335             | 1,071,200             | 1,024,953             |
| Debt service   | 1,291,682             | 1,270,222             | 1,308,532             | 1,301,628             | 1,466,948             |
| Police pension   | 1,014,550             | 1,002,705             | 952,750               | 902,913               | 798,250               |
| Firefighters' pension                                  | 499,550               | 489,250               | 473,800               | 453,200               | 442,900               |
| Library  | 1,937,203             | 1,880,780             | 1,787,308             | 1,697,955             | 1,617,100             |
| <b>Total</b>   | <u>\$ 13,241,515</u>  | <u>\$ 12,623,397</u>  | <u>\$ 12,172,897</u>  | <u>\$ 11,628,194</u>  | <u>\$ 11,204,671</u>  |
| Collections  | <u>\$ 7,611,962</u>   | <u>\$ 12,037,212</u>  | <u>\$ 11,643,970</u>  | <u>\$ 11,284,374</u>  | <u>\$ 10,746,268</u>  |
| Percent collected                                      | <u>57.49%</u>         | <u>95.36%</u>         | <u>95.65%</u>         | <u>97.04%</u>         | <u>95.91%</u>         |

Village of South Holland, Illinois

Schedule of Debt Service Requirements  
April 30, 2015

|   | Year<br>Ending<br>April 30, | Principal           | Interest          | Total               |
|---|-----------------------------|---------------------|-------------------|---------------------|
| <b>GENERAL OBLIGATION BOND</b>  |                             |                     |                   |                     |
| Dated June 15, 2005   |                             |                     |                   |                     |
| Interest payable June 15 and<br>December 15   | 2016                        | \$ 395,000          | \$ 30,188         | \$ 425,188          |
|   | 2017                        | 410,000             | 15,375            | 425,375             |
| Paying Agent: BNY Mellon  |                             |                     |                   |                     |
|   |                             | <u>\$ 805,000</u>   | <u>\$ 45,563</u>  | <u>\$ 850,563</u>   |
| <b>GENERAL OBLIGATION BOND (NON-TIF PORTION)</b>  |                             |                     |                   |                     |
| Dated December 20, 2012   |                             |                     |                   |                     |
| Interest payable June 15 and<br>December 15   | 2016                        | \$ 55,000           | \$ 99,985         | \$ 154,985          |
|   | 2017                        | 55,000              | 98,885            | 153,885             |
|   | 2018                        | 480,000             | 97,785            | 577,785             |
|   | 2019                        | 490,000             | 88,185            | 578,185             |
| Paying Agent: BNY Mellon  | 2020                        | 500,000             | 78,385            | 578,385             |
| Intended to be financed from<br>incremental taxes and not<br>from the extended tax levy | 2021                        | 515,000             | 68,385            | 583,385             |
|   | 2022                        | 520,000             | 58,085            | 578,085             |
|   | 2023                        | 535,000             | 47,685            | 582,685             |
|   | 2024                        | 550,000             | 36,985            | 586,985             |
|   | 2025                        | 555,000             | 25,435            | 580,435             |
|   | 2026                        | 575,000             | 13,225            | 588,225             |
|   |                             | <u>4,830,000</u>    | <u>713,025</u>    | <u>5,543,025</u>    |
| <b>Total general obligation bonds</b>   |                             | <u>\$ 5,635,000</u> | <u>\$ 758,588</u> | <u>\$ 6,393,588</u> |



Village of South Holland, Illinois

Schedule of Debt Service Requirements (Continued)  
April 30, 2015

|   | Year<br>Ending<br>April 30, | Principal         | Interest         | Total             |
|---|-----------------------------|-------------------|------------------|-------------------|
| GENERAL OBLIGATION TIF BOND                 |                             |                   |                  |                   |
| Dated November 28, 2006                     |                             |                   |                  |                   |
| Interest payable June 15 and<br>December 15 | 2016                        | \$ 395,000        | \$ 31,995        | \$ 426,995        |
|   | 2017                        | 415,000           | 16,393           | 431,393           |
| Paying Agent: BNY Mellon                    |                             | <u>\$ 810,000</u> | <u>\$ 48,388</u> | <u>\$ 858,388</u> |

|   |      |                  |                 |                  |
|---|------|------------------|-----------------|------------------|
| GENERAL OBLIGATION BOND                     |      |                  |                 |                  |
| SERIES 2007A (TIF PORTION)                  |      |                  |                 |                  |
| Dated March 27, 2007                        |      |                  |                 |                  |
| Interest payable June 15 and<br>December 15 | 2016 | \$ 85,000        | \$ 4,292        | \$ 89,292        |
| Paying Agent: BNY Mellon                    |      | <u>\$ 85,000</u> | <u>\$ 4,292</u> | <u>\$ 89,292</u> |

|   |      |                   |                 |                   |
|---|------|-------------------|-----------------|-------------------|
| GENERAL OBLIGATION TIF BOND   |      |                   |                 |                   |
| SERIES 2007C (TIF PORTION)  |      |                   |                 |                   |
| Dated March 27, 2007  |      |                   |                 |                   |
| Interest payable June 15 and<br>December 15   | 2016 | \$ 140,000        | \$ 5,320        | \$ 145,320        |
| Paying Agent: BNY Mellon  |      | <u>\$ 140,000</u> | <u>\$ 5,320</u> | <u>\$ 145,320</u> |
| Intended to be financed from<br>incremental taxes and not<br>from the extended tax levy |      |                   |                 |                   |

(continued)

Village of South Holland, Illinois

Schedule of Debt Service Requirements (Continued)  
April 30, 2015

|   | Year<br>Ending<br>April 30, | Principal            | Interest            | Total                |
|---|-----------------------------|----------------------|---------------------|----------------------|
| GENERAL OBLIGATION BOND (TIF PORTION)   | 2016                        | \$ 55,000            | \$ 101,435          | \$ 156,435           |
| Dated December 20, 2012   | 2017                        | 55,000               | 100,335             | 155,335              |
| Interest payable June 15 and<br>December 15   | 2018                        | 485,000              | 99,235              | 584,235              |
| Paying Agent: BNY Mellon  | 2019                        | 500,000              | 89,535              | 589,535              |
| Intended to be financed from<br>incremental taxes and not<br>from the extended tax levy | 2020                        | 505,000              | 79,535              | 584,535              |
|   | 2021                        | 515,000              | 69,435              | 584,435              |
|   | 2022                        | 535,000              | 59,135              | 594,135              |
|   | 2023                        | 545,000              | 48,435              | 593,435              |
|   | 2024                        | 555,000              | 37,535              | 592,535              |
|   | 2025                        | 570,000              | 25,880              | 595,880              |
|   | 2026                        | 580,000              | 13,340              | 593,340              |
|   |                             | <u>\$ 4,900,000</u>  | <u>\$ 723,835</u>   | <u>\$ 5,623,835</u>  |
| GENERAL OBLIGATION TIF BOND<br>Series 2015A   | 2016                        | \$ -                 | \$ 43,053           | \$ 43,053            |
| Interest payable June 15 and<br>December 15   | 2017                        | 140,000              | 66,235              | 206,235              |
| Paying Agent: BNY Mellon  | 2018                        | 155,000              | 64,135              | 219,135              |
| Intended to be financed from<br>incremental taxes and not<br>from the extended tax levy | 2019                        | 175,000              | 61,810              | 236,810              |
|   | 2020                        | 195,000              | 59,010              | 254,010              |
|   | 2021                        | 210,000              | 55,305              | 265,305              |
|   | 2022                        | 235,000              | 50,895              | 285,895              |
|   | 2023                        | 255,000              | 45,490              | 300,490              |
|   | 2024                        | 280,000              | 39,115              | 319,115              |
|   | 2025                        | 310,000              | 31,555              | 341,555              |
|   | 2026                        | 340,000              | 22,565              | 362,565              |
|   | 2027                        | 370,000              | 12,025              | 382,025              |
|   |                             | <u>\$ 2,665,000</u>  | <u>\$ 551,193</u>   | <u>\$ 3,216,193</u>  |
| GENERAL OBLIGATION TIF BOND<br>Series 2015B   | 2016                        | \$ -                 | \$ 92,398           | \$ 92,398            |
| Interest payable June 15 and<br>December 15   | 2017                        | 140,000              | 142,150             | 282,150              |
| Paying Agent: BNY Mellon  | 2018                        | 160,000              | 136,550             | 296,550              |
| Intended to be financed from<br>incremental taxes and not<br>from the extended tax levy | 2019                        | 185,000              | 130,150             | 315,150              |
|   | 2020                        | 215,000              | 122,750             | 337,750              |
|   | 2021                        | 245,000              | 114,150             | 359,150              |
|   | 2022                        | 280,000              | 104,350             | 384,350              |
|   | 2023                        | 310,000              | 93,150              | 403,150              |
|   | 2024                        | 350,000              | 80,750              | 430,750              |
|   | 2025                        | 395,000              | 66,750              | 461,750              |
|   | 2026                        | 445,000              | 47,000              | 492,000              |
|   | 2027                        | 495,000              | 24,750              | 519,750              |
|   |                             | <u>\$ 3,220,000</u>  | <u>\$ 1,154,898</u> | <u>\$ 4,374,898</u>  |
| <b>Total general obligation TIF bonds</b>   |                             | <u>\$ 11,820,000</u> | <u>\$ 2,487,926</u> | <u>\$ 14,307,926</u> |

Village of South Holland, Illinois

Schedule of Debt Service Requirements (Continued)  
April 30, 2015

|  | Year<br>Ending<br>April 30, | Principal    | Interest     | Total        |
|--|-----------------------------|--------------|--------------|--------------|
| <b>GENERAL OBLIGATION CAPITAL</b>  |                             |              |              |              |
| APPRECIATION BOND SERIES 2007B   | 2016                        | \$ 466,174   | \$ 183,826   | \$ 650,000   |
| Dated March 27, 2007   | 2017                        | 446,602      | 203,398      | 650,000      |
| Interest payable June 15   | 2018                        | 427,427      | 222,573      | 650,000      |
| Paying Agent: BNY Mellon   | 2019                        | 409,149      | 240,851      | 650,000      |
|  | 2020                        | 252,550      | 167,450      | 420,000      |
|  |                             | \$ 2,001,902 | \$ 1,018,098 | \$ 3,020,000 |
| Accumulated accreted interest  |                             | 702,341      | (702,341)    | -            |
|  |                             | \$ 2,704,243 | \$ 315,757   | \$ 3,020,000 |
| <b>TAX EXEMPT CAPITAL LEASE</b>  |                             |              |              |              |
| Dated September 23, 2013   | 2016                        | \$ 24,071    | \$ 5,907     | \$ 29,978    |
| Interest payable annually on September 23  | 2017                        | 26,169       | 3,810        | 29,979       |
| Paying Agent: Municipal Asset Management, Inc.   | 2018                        | 17,552       | 1,530        | 19,082       |
|  |                             | \$ 67,792    | \$ 11,247    | \$ 79,039    |
| <b>ILLINOIS ENVIRONMENTAL PROTECTION<br/>AGENCY LOAN</b>                               |                             |              |              |              |
| Dated September 16, 2010   | 2016                        | \$ 173,086   | \$ 41,506    | \$ 214,592   |
| Interest payable February 2 and<br>August 2  | 2017                        | 175,256      | 39,335       | 214,591      |
| Paying Agent: IEPA   | 2018                        | 177,454      | 37,138       | 214,592      |
| Intended to be financed from<br>water operations and not<br>from the extended tax levy | 2019                        | 179,679      | 34,913       | 214,592      |
|  | 2020                        | 181,932      | 32,660       | 214,592      |
|  | 2021                        | 184,213      | 30,379       | 214,592      |
|  | 2022                        | 186,523      | 28,069       | 214,592      |
|  | 2023                        | 188,862      | 25,730       | 214,592      |
|  | 2024                        | 191,230      | 23,362       | 214,592      |
|  | 2025                        | 193,628      | 20,964       | 214,592      |
|  | 2026                        | 196,056      | 18,536       | 214,592      |
|  | 2027                        | 198,514      | 16,078       | 214,592      |
|  | 2028                        | 201,003      | 13,588       | 214,591      |
|  | 2029                        | 203,524      | 11,068       | 214,592      |
|  | 2030                        | 206,076      | 8,516        | 214,592      |
|  | 2031                        | 208,660      | 5,932        | 214,592      |
|  | 2032                        | 211,276      | 3,316        | 214,592      |
|  | 2033                        | 106,627      | 665          | 107,292      |
|  |                             | \$ 3,363,599 | \$ 391,755   | \$ 3,755,354 |